

# ACKNOWLEDGEMENT

Crown Copyright documents reproduced by courtesy of The National Archives, London, England.

[www.nationalarchives.gov.uk](http://www.nationalarchives.gov.uk)

The National Archives give no warranty as to the accuracy, completeness or fitness for the purpose of the information provided.

Images may be used only for purposes of research, private study or education. Applications for any other use should be made to The National Archives Image Library, Kew, Richmond, Surrey TW9 4DU.



EASTERN

F.O.  
371

1948

PALESTINE

FILE No. .... 4 .....

pp. 1696 - 2043 .....

68532

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
	2				
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					





1.4.48/21.

1.4.48/21.

E. 1690 2

When I suggested yesterday ~~6 Feb 1948~~

to the Colonial Secretary that he should go over to New York for the Security Council meeting on Palestine next week I had overlooked the fact that the Secretary of State for Commonwealth Relations was still in New York in connection with the India-Pakistan dispute. The Parliamentary Under-Secretary of State for Foreign Affairs is also there heading our delegation to the Economic and Social Council. While I still think it most desirable that the Colonial Secretary should go over to New York next week to handle the Palestine issue I think it would be a mistake for these Ministers to be at the United Nations simultaneously. You will no doubt wish to consider whether at this stage in the handling of the Kashmir question at the Security Council the presence of the Secretary of State for Commonwealth Relations in New York is still required. If not, it would, I think, be preferable for him to return before the Colonial Secretary goes to New York.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



3

I am sending copies of this minute  
to the Secretary of State for the Colonies and to the  
Commonwealth Relations Office.

(S) ERNEST BEVIN

4th February, 1948.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	

Reference:-  
**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



4  
L.B. 48/21.

MINISTER.

When I suggested yesterday to you and to the Colonial Secretary that he should go over to New York for the Security Council meeting on Palestine next week I had overlooked the fact that the Secretary of State for Commonwealth Relations who will be in New York in connection with the Middle Eastern dispute. The Parliamentary Under-Secretary of State for Foreign Affairs is also there heading our delegation to the Economic Council Council. While I still think it most desirable that the Colonial Secretary should go over to New York next week to handle the Palestine issue I think it would be a mistake for three Ministers to be at the United Nations simultaneously. You will be able to consider whether at this stage in the handling of the Middle Eastern question the Security Council the presence of the Secretary of State for Commonwealth Relations in New York is still required. If not, it would, I think, be preferable for him to return before the Colonial Secretary goes to New York.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



4A

4th February, 1948.

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



4A

I am sending copies of this minute  
to the Secretary of State for the Colonies and to the  
Commonwealth Relations Office.

MIN

4th February, 1948.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



COMMONWEALTH RELATIONS OFFICE,  
DOWNING ST. S.W.1.

5th February, 1948

MOST IMMEDIATE

My dear Helsby,

You asked me to let you have the comments of the Commonwealth Relations Office on the Foreign Secretary's minute to the Prime Minister of 4th February, about the arrangements for the Colonial Secretary to go to New York for the Security Council meeting on Palestine next week.

The Commonwealth Relations Office consider that it would be impossible for Mr. Noel-Baker to leave New York at this critical stage in the Security Council proceedings on Kashmir. It is difficult to forecast the probable course of the proceedings, but the Secretary of State is anxious to get away as soon as he can and he has arranged provisionally for a booking for his party for a sailing from New York today week, the 12th February.

Yours sincerely,

(SD) F.E.CUMMING BRUCE

P.S. I am sending a copy of this letter to Roberts at the Foreign Office and Watson at the Colonial Office.

L.N.Helsby, Esq.

5

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	

Reference:-  
**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



P.m.  
6

6

6

6

6

6

6

6

6

6

6

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
	1			2					

Reference: -

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



5. I would be grateful if you would urge the above considerations.

Copies to: P.S. to Foreign Secretary  
P.S. to Colonial Secretary  
Sir P. Patrick  
Mr. Hambold } C.R.O.  
Private Secretary)

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



E

E 1712 7

1948

PALESTINE

6 FEB 1948

Registry  
Number

TELEGRAM FROM

No.

Dated

Received  
in Registry

E1712/4/21

H K 1

New York

341

4 Feb

6 -

*Trusteeship Council*  
*Document No. 1 of permanent records of*  
*Trusteeship Council - New York*  
*Document.*

Last Paper.

1696

(Minutes.)

References.

(Print.)

(How disposed of.)

8. *Whitman 80*  
*Phenomenal 80*  
*M119*  
*M104*  
*Admby*  
*661*  
*Feb 11*

(Action  
completed.)

(Index.)

*9 Feb 7/*  
*7/*

*11/4*  
*30/4/48*

Next Paper.

1713

3047: F.O.P

PUBLIC RECORD OFFICE

1
2
3
4
5
6
1
2

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON

/2...

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
	1			2					

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



-2-

2. You may consider that point in Jerusalem telegram under reference is sufficiently covered by opening words of item 3. Please instruct me however if you wish matter taken up with secretariat.

No. 65. Foreign Office please pass to Jerusalem as my telegram

[Copies sent to Colonial Office Telegraph Branch for repetition to Jerusalem].

0:0

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
		1				2			

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON

think paragraph 4 (B) of this draft is acceptable. Any arms which the commission piled up in Palestine before the 15th May would, after that date, be turned over to the Jewish militia as the only armed force which was cooperating with the commission. The proposal that we should relax the arms embargo in favour of the commission amounts, therefore, to a proposal to ~~letting~~ <sup>admit</sup> arms into Palestine for Jewish use. The Zionists would exploit this breach in the embargo to the best of their ability.

H. Beeley 14/2

G. P. 70 Minute W. Burrows 16/2  
 - 18/2  
 - S.O. tel. to P. line 486 7/2  
 - S. Keith, 60 to W. M. O'Connell 14/2  
 - P. line tel 330 10/2

Tel. ~~send~~.

H.B. 26/2

G. P. P. line tel 528 3/3 D. S. M. 5/3  
 H.B. 5/3

Vol. New York 893  
 Rptd. on Jan 2274  
 26 Feb

S. O. O'Connell

M. O'Connell 2/24  
 On E. 2792

L. New York 929  
 Feb 28

S. O. O'Connell

M. O'Connell 2/24  
 On E. 2792

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
				2	

Reference:-  
**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON



The Colonial Office have asked for the concurrence of the Secretary of State in the draft telegram to New York at Flag A.

This is in reply to New York telegram at Flag B. The reply is based largely on the Jerusalem telegram at Flag C. The draft is all right from our point of view except in two points:-

(1) In paragraph 2 we should make it clear that we are not going back on our readiness to protect the Commission during the period in which they will be in Palestine before the termination of the mandate. This seems to be the intention of paragraph 1 (c) of the High Commissioner's telegram, but it is not clearly expressed. The first sentence of paragraph 2 of the draft reply should be amended to read as follows:

"There is no objection to your communicating to the Commission as background to this problem the gist of paragraph 1 (a) and (c) of the High Commissioner's telegram. You should however make it clear that (c) refers to the period after the termination of the mandate and does not affect our responsibility in regard to the protection of the Commission up till May 15th."

(2) We cannot agree to paragraph 4 (b) of the draft reply about the establishment of a sealed store of arms for the Commission in Palestine before the termination of the mandate. Any such store would undoubtedly be pilfered by unauthorised people. It would give a considerable and unfair advantage to the Jews since it is clear that the Commission intend to supply arms to them and not to the Arabs and, most important of all, the acceptance of such a proposal would almost certainly make it impossible for the Americans to maintain their embargo on the export of arms from the United States. Once this embargo had been broken, even for the sake of the Commission itself, it would be impossible to prevent other exports on behalf of the Jewish Agency etc. We would suggest amending the paragraph in the draft to read as follows:-

"We should like to know what type of arms the Commission have in mind and what guarantees they could give as to safe custody during the period up to May 15th, which would have to be undertaken by their own resources. When we have the answers to these questions, we will consider whether it is possible to relax the embargo upon imports of arms into Palestine, as the Commission appear to suggest".

*B. B. S. S.*  
16th February, 1948.

NOTHING TO BE WRITTEN IN THIS MARGIN.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	1				
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



Cypher/OTP

WORLD ORGANIZATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE.

(From United Kingdom Delegation to United Nations)

No. 345.  
5th February, 1948.

D: 11.50 a.m. 5th February, 1948

R: 5.28 p.m. 5th February, 1948.

Repeated to Jerusalem  
Washington Saving.

IMMEDIATE.  
GIANT.  
SECRET.

Addressed to Foreign Office telegram No.345 5th February, 1948 repeated to Jerusalem and Saving Washington.

Palestine.

Preparatory steps to be taken as regards formation of militias prior to date of termination of Mandate.

Senator Francisco of the Palestine Commission together with members of the Commission's staff called yesterday and in my absence was seen by Fletcher Cooke, Trafford Smith and Falla. He raised a number of points in connexion with the preparatory steps which the Commission might wish to take as regards the formation of militias prior to the termination of the mandate.

2. At our meeting with the Commission on 30th January the Commission were informed in reply to question (5) that any specific request not (repeat not) incompatible with the decision embodied in the answer to question A(4) would be considered. (Your telegram No.401 repeated to Jerusalem refers).

3. At that meeting it was made clear to the Commission that it was for them to indicate what preliminary steps they would wish to take in this matter and that consideration would then be given to the extent to which the mandatory power could accede to their requests.

4. Francisco indicated that the following were among the preparatory steps the commission had in mind:

- (1) Designation of cantonment areas.
- (11) Recruiting by the Commission itself or by either Provisional Council of Government.
- (111) Training with or without arms
- (IV) Equipping
- (V) Establishment of cadres.

15.

PUBLIC RECORD OFFICE										Reference -	
1	2	3	4	5	6					<b>FO 371 / 68532</b>	
	1			2							
										COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON	



-2-

5. He was informed that proposals (II) and (III) at least were tantamount to "formation" and were unlikely to be acceptable.

6. As regards arms and equipment the points raised were:

(A) In what way and when is it proposed that the mandatory power should hand over to the Commission the arms, equipment, stores, buildings, posts and depots of the Palestine Police Force and the share belonging to the Government of Palestine of the arms and equipment of the Transjordan Frontier Force and what does this share amount to?

(B) He also enquired whether the Commission would be permitted to build up a store of arms and equipment under seal in Palestine prior to the date of the termination of the mandate. The impression was gathered that this sealed store of arms might be composed (1) partly of the arms of the Palestine Police Force referred to in (A) above and (2) partly of arms which the Commission might wish to import into Palestine.

(C) Enquiry was also made as to whether if the Commission decide to recruit a police force outside Palestine prior to the date of the termination of the mandate, such a force would be permitted to enter Palestine prior to that date and if so when.

(D) A similar question was specifically raised as regards a police force for Jerusalem recruited outside Palestine.

(E) Commission also wish to have a detailed inventory of all property and assets of the Palestine Police Force. It was explained that this would take some time to complete and would be a voluminous document and a request was then made for earliest possible information as to details of:

- (1) Arms and ammunition.
- (2) Motor vehicles.
- (3) Police buildings with their locations.
- (4) Any other major items of equipment.

(F) Discussion then followed as regards Jewish Mishmar and Arab Municipal Police, and Francisco made the somewhat surprising enquiry as to whether Mandatory power would agree to disband and disarm these bodies before the termination of the mandate and hand over their arms to Commission. He also asked whether the Mandatory power would consult the Commission before forming any further municipal police forces. In reply to the latter question Francisco was informed that no (repeat no) undertaking could be given that Commission would be consulted prior to the formation of any further municipal police forces inasmuch as the Government of Palestine was the authority responsible for security up to the date of the termination of the mandate but that their request to be consulted would be referred to you. As regards the general question of municipal police forces it was pointed out that these were being formed to ensure at least a certain degree of local security during the period after the termination of the mandate but Francisco pointed out that the arming of Arab municipal police in this [gp.undec.] might prove an embarrassment to the Commission. /(G)

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
	2				

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



(G) Francisco also enquired whether if the Commission wished to send military or police advisers to Palestine before the date of the termination of the mandate (possible with the advance Secretariat party) these would be received and if so when. The purpose of their visit would be to advise the Commission as to the preparatory steps necessary in connexion with the formation of the militias.

(H) Another question was whether the mandatory power had any suggestions to make as to how security could be maintained in the period between the termination of the mandate and formation of the militias. To this reply was made that the question of security after the date of termination of the mandate was a matter for the commission except insofar as the General Officer Commanding might find it necessary to take action in the areas under his control to facilitate the withdrawal of his forces and that the mandatory power had no (repeat no) suggestions to make.

7. Grateful for early indication as to answers to be given to Commission.

[Ends].

Foreign Office please pass immediate to Jerusalem as my telegram No.66.

[Copy sent to Telegraph Section Colonial Office for re edition to Jerusalem].

A A A A

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



It is recommended that the draft be approved subject to the inclusion of the two amendments typed in the margin (paragraph 2 and paragraph 4 (B)).

The reasons for these amendments are given in the minute at (B).

BAB Burrows  
18th February, 1948.

1980  
1 April 1980

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1		2			
Reference: -					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



**OUTWARD TELEGRAM**

FROM THE SECRETARY OF STATE FOR THE COLONIES

75872/159/15

Cypher (O.T.P.)

17/3 4 (1)

TO PALESTINE (Gen. Sir A. Cunningham)

Sent 7th February, 1948. 13.30 hrs.

IMMEDIATE

No. 486 Secret.

Addressed to High Commissioner, Palestine.  
Repeated to UKDEL, New York and Washington.

New York telegram to Foreign Office No. 345.

Formation of militias.

Before considering points raised I should be  
glad to have your observations generally on this telegram  
and in particular on the point in paragraph 6 (c) regarding  
the despatch of military advisers to Palestine.

(Copies sent to Foreign Office for  
retransmission to UKDEL, New York and  
Washington)

Copies sent to:-

Foreign Office  
War Office (M.O.4.)

- Mr. H. Beesley  
- Lt. Col. E.M. Charteris

15  
P.W.

1	2	3	4	5	6
1	2	3	4	5	6

PUBLIC RECORD OFFICE

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



1. Eastern Dept.

2. S/P

14-2

14th February, 1948.

IMMEDIATE  
SECRET

Dear McAlpine,

I enclose a copy of a draft reply to New York telegram No. 345 to Foreign Office, together with a copy of telegram No. 330 from the High Commissioner for Palestine. The draft has been discussed between our Departments and in its present form has been approved by Mr. Rees-Williams. As the question of the extent to which H.M.G. is prepared to facilitate the creation of militias in Palestine by the United Nations Commission prior to the date of termination of the Mandate is bound to be discussed by the Security Council, the reply to the New York telegram referred to will no doubt be regarded by Mr. Creech Jones as his brief for these discussions. We therefore feel it is important that the reply should be approved both by the Foreign Secretary and by the Minister of Defence. It will be noted that our proposed reply to paragraph 4 of the New York telegram is completely negative. We feel that any of the activities referred to can be construed as recruitment of militias under the protection of British troops. As the Arabs will not cooperate with the Commission in the formation of an Arab militia, the only possible action open to the Commission will be the recruitment of a Jewish militia, which in fact, as we know, is already in existence. We therefore feel that we cannot grant the Commission any facilities for the preparatory steps they suggest. If it is felt that we should adopt a less unyielding attitude on this point we should wish to consult the High Commissioner again since in paragraph 1(b) of his telegram No. 330 he has advised that attempts by the Commission to organise militias would be largely a waste of effort in that those bodies would be outside the Commission's control.

I am sending a copy of this letter and its enclosure to Richard Wood at the Ministry of Defence in order that Mr. Alexander's views may be obtained on the draft.

Yours sincerely,  
*Douglas Smith*

Private Secretary.

R.D.C. McAlpine, Esq.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



COPY

TO THE SECRETARY OF STATE FOR THE COLONIES.

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 10th February, 1948.

R. 10th " " 08.20 hrs.

IMMEDIATE.

No. 330 Secret.

Addressed to S. of S.

Repeated to UKDEL New York, No. 350 (Washington please pass)  
" " Washington No. 77.

Your telegram No. 480 asking for comments on New York telegram  
No. 345 to Foreign Office.

Formation of Militias.

As background the following three points should be made clear  
to the Commission:-

(a) The proposed Jewish State already possesses an armed and well  
organised militia in the form of the Hagana, although this is a  
purely racial and not national force. Information regarding its  
numbers and equipment could presumably be obtained by the Commission  
from the Jewish Agency.

(b) Commission would be well advised to give first importance to the  
formation of Special Police Force for Jerusalem and not to waste  
their efforts in attempting to recruit or organise Jewish and Arab  
Militias which are bound to be outside their control.

(c) Commission will require their own Security Forces if they come  
to Palestine. Proposal that the Commission should go to Aqir was  
made on the basis that British forces would not be available to guard  
them there. I had not agreed that H.M. Government should undertake  
responsibility for their protection in Palestine, and asked that the  
Commission should be informed, since any protection by British forces  
would end with the Mandate they would be well advised to provide  
themselves with their own guards in the same way as foreign  
consulates here are now doing. G.O.C. cannot provide protection at  
Aqir which, in his view, would require not less than a battalion.  
Moreover, withdrawal of a British Guard Force on 15th May leaving  
nothing in its place might prejudice relations between the Commission  
and the G.O.C.

2. Following are comments on paragraph 6 of New York telegram  
No. 345.

(a) Arms, equipment, buildings etc. belonging to the Palestine Police  
Force will be available to be taken over by the Commission with effect  
from 15th May. Manner of transfer will be discussed with  
Commission's staff here. All arms, equipment, stores etc. of Trans-  
Jordan Frontier Force are the property of the British Army and none  
will be handed over to the Commission.

(b) No objection in principle provided that the Commission can  
themselves ensure the safe custody of any arms imported by them.  
We should wish to know who are the owners and who are financing the  
purchase of these arms.

(c) Recruitment from outside Palestine of Police Force for  
Palestine other than Jerusalem is not contemplated in the Assembly's  
resolution. If the Commission comes to Palestine, they will require  
a Police Force for their own security and there is no objection to  
such

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



(d) The recruitment of a Special Police Force for Jerusalem is most urgent, as I have repeatedly emphasised. The sooner it enters Palestine for training (repeat training) the better.

(d) The recruitment of a Special Police Force for Jerusalem is most urgent, as I have repeatedly emphasised. The sooner it enters Palestine for training (repeat training) the better.

(f) Commission should be assured that creation of Municipal Police Forces, far from adding to the dangers of conflict between Jews and Arabs or affecting the formation of militias, will represent best contribution we can make to the maintenance of security in purely Jewish or Arab areas.

(f) Commission should be assured that creation of Municipal Police Forces, far from adding to the dangers of conflict between Jews and Arabs or affecting the formation of militias, will represent best contribution we can make to the maintenance of security in purely Jewish or Arab areas.

(h) It appears from this question that the Commission still thinks security can be maintained through the formation of militias. No more dangerous misapprehension could arise. It is the existence at the present time of large armed forces on each side that makes civil war almost inevitable, and this is not to be avoided by equipping these forces with a United Nations cover or better arms. For this reason if the Commission would concentrate on a Police Force for Jerusalem they might still succeed in a part of their task.

(h) It appears from this question that the Commission still thinks security can be maintained through the formation of militias. No more dangerous misapprehension could arise. It is the existence at the present time of large armed forces on each side that makes civil war almost inevitable, and this is not to be avoided by equipping these forces with a United Nations cover or better arms. For this reason if the Commission would concentrate on a Police Force for Jerusalem they might still succeed in a part of their task.

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
1				2					
<div> <div>FO 371</div> <div>68532</div> </div>									
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON									



## 18

AMENDED COPY (correction x to z in '(h)' on 2nd page)  
Cypher (O.T.P.)

D. 10th February, 1948.  
R. 10th " " 08.20 hrs.

No. 330      Secret

Addressed to S. of S.  
Repeated to UKDEL New York, No.350 (Washington please  
page).  
" " Washington, No.77.

### Formation of Militias.

(3) The proposed Jewish State already possesses an armed and well organised militia in the form of the Hagana, although this is a purely racial and not national force. Information regarding its numbers and equipment could presumably be obtained by the Commission from the Jewish Agency.

(c) Commission will require their own Security Forces if they come to Palestine. Proposal that the Commission should go to Aqir was made on the basis that British forces would not be available to guard them there. I had not agreed that H.M. Government should undertake responsibility for their protection in Palestine, and asked that the Commission should be informed, since any protection by British Forces would end with the Mandate they would be well advised to provide themselves with their own guards in the same way as foreign consulates have been now doing. G.O.C. cannot provide protection at Aqir which, in his view, would require not less than a Battalion. Movement, withdrawal of a British Guard Force on 15th May leaving nothing in its place might prejudice relations between the Commission and the G.O.C.

2. Following are comments on paragraph 6 of New York telegram No. 345.

(a) ✓

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	
<i>References -</i> <b>FO 371 / 68532</b>					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



(a) Arms equipment, buildings etc. belonging to the Palestine Police Force will be available to be taken over by the Commission with effect from 15th May. Manner of transfer will be discussed with Commission's staff here. All arms, equipment, stores etc. of Trans-Jordan Frontier Force are the property of the British Army and none will be handed over to the Commission.

(b) No objection in principle provided that the Commission can themselves ensure the safe custody of any arms imported by them. We should wish to know who are the owners and who are financing the purchase of these arms.

(c) Recruitment from outside Palestine of Police Force for Palestine other than Jerusalem is not contemplated in the Assembly's resolution. If the Commission comes to Palestine they will require a Police Force for their own security and there is no objection to such a force entering Palestine at any time on the understanding that they will comply with any order of Palestine Government regarding its location and activities and that it will not include Jewish or Arab members.

(d) The recruitment of a Special Police Force for Jerusalem is most urgent, as I have repeatedly emphasised. The sooner it enters Palestine for training (repeal training) the better.

(e) This information will be telegraphed as soon as possible.

(f) Commission should be assured that creation of Municipal Police Forces, far from adding to the dangers of conflict between Jews and Arabs or affecting the formation of militias, will represent best contribution we can make to the maintenance of security in purely Jewish or Arab areas.

(g) There is no objection to arrival of Military or Police Advisers at any time provided that they are few in number and that they confine themselves to matters connected with the formation of future security forces.

(h) It appears from this question that the Commission still thinks security can be maintained through the formation of militias. No more dangerous misapprehension could arise. It is the existence at the present time of large armed forces on each side that makes civil war almost inevitable, and this is to be avoided by equipping these forces with a United Nations standard or better arms. For this reason if the Commission would concentrate on a Police Force for Jerusalem they might still succeed in a part of their task.

2 Correction received 11th February.

Copies sent to:-

Foreign Office - Mr. E. Bealey  
War Office (M.O.4) - Lt.Col. M.M. Charteris

PUBLIC RECORD OFFICE					
1	2	3	4	5	6

Reference:-  
**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Registry  
No. E 1713/4/31

<del>Top Secret</del>
<del>Secret</del>
<del>Confidential</del>
<del>Restricted</del>
<del>Open</del>

H.B.  
*Draft.*  
Mr. Douglas Smith,  
Colonial Office

ROC  
(From Mr. McAlpine)

NOTHING TO BE WRITTEN IN THIS MARGIN.

Copy to:  
Mr. Richard Wood,  
Ministry of  
Defence.

*Private Secretary*  
*first*  
*21/2*

(365) Wt. 25886/19 100m. 1/48 A.O.S.

19  
23 February, 1948.

*Immediate*  
*Secret*  
You sent me on the 14th February a draft  
reply to New York telegram No. 345, for the  
concurrence of the Secretary of State.

The Secretary of State has approved the  
draft, subject to two amendments, which are  
as follows.

Paragraph 2 - substitute the following  
for the first sentence:

"There is no objection to your communi-  
cating to the Commission as background to  
this problem the gist of paragraph 1 (a) and  
(c) of the High Commissioner's telegram.  
You should, however, make it clear that (c)  
refers to the period after the termination  
of the mandate and does not affect our  
responsibility in regard to the protection  
of the Commission up till the 15th May".

Paragraph 4 (B) - substitute the following  
text:

"We should like to know what type of  
arms the Commission have in mind and what  
guarantees they could give as to safe  
custody during the period up to 15th May,  
which would have to be undertaken by their  
own resources. When we have the answers  
to these questions, we will consider whether  
it is possible to relax the embargo upon  
imports of arms into Palestine, as the  
Commission appear to suggest".

I/

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



H.B. 207  
12

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1		2		
<i>Reference:-</i> <b>FO 371 / 68532</b>					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



FOREIGN OFFICE, S.W. 1.

23rd February, 1948.

(E 1713/4/31)

**IMMEDIATE**  
**SECRET**

Wear Smith

You sent me on the 14th February a draft reply to New York telegram No. 345, for the concurrence of the Secretary of State.

The Secretary of State has approved the draft, subject to two amendments, which are as follows.

Paragraph 2 - substitute the following for the first sentence:

"There is no objection to your communicating to the Commission as background to this problem the gist of paragraph 1 (a) and (c) of the High Commissioner's telegram. You should, however, make it clear that (c) refers to the period after the termination of the mandate and does not affect our responsibility in regard to the protection of the Commission up till the 15th May".

Paragraph 4 (B) - substitute the following text:

"We should like to know what type of arms the Commission have in mind and what guarantees they could give as to safe custody during the period up to 15th May, which would have to be undertaken by their own resources. When we have the answers to

these /

D.M. Smith, Esq.,  
Colonial Office.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*Reference:-*

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



I am sending a copy of this letter to Richard Wood at the Ministry of Defence.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

# FO

## 371

# 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON



DRAFT.

To:  
Sir A. Cadogan,  
New York.

Repeat to:  
Jerusalem;  
Washington.

There is no objection to your communicating to the Commission as background to this problem the gist of para 1(a) and (c) of the High Commissioner's telegram. You should however make it clear that (c) refers to the period after the termination of the mandate and does not affect our responsibility in regard to the protection of the Commission up till May 15th. *if this*

*High Commissioner has any definite arrangements in view for protection of the Commissioner during this period, he will no doubt report these for communication to the Commission.*

*by pher*

*World*

*M. Beale*

*Immediate*

*Secret*  
*grant*

Addressed to UK Delegation New York  
tel. no 893 of Jan 26<sup>th</sup> requested in  
information to Washington and Jerusalem

Your telegram No. 345. [Palestine, formation of

*militias*

**OUT**

*Following reply has been agreed by Ministers. It is however points raised by Senator Francisco have been not entirely clear from paragraph 1(c) of Jerusalem telegram no. 330 considered in the light of telegram No. 330 from High Commissioner, Palestine, repeated to you as No. 350. protection of the Commissioner in Palestine during the agreed period of 2. There is no objection to your communicating to the Commission as background to this problem the views expressed in (a) and (c) of para. 1 of the High Commissioner's telegram. As separate instructions are being sent to you on the question of the future of Jerusalem you should not, before receipt of these instructions, stress the responsibilities of the Commission with regard to a security force for the City.*

*overlap the 15th May.*

3. On para. 4 of your telegram you should inform the Commission that in general none of the activities they suggest could be permitted in Palestine prior to the termination of the Mandate, though possibly some preliminary steps might be taken during the last fortnight of the Mandatory period.

4. Following reply should be given to points raised para. 6 of your telegram.

(A) It is not proposed prior to the termination of the Mandate to withdraw from local Palestinian police forces, recruited by Municipalities or otherwise handed over to local authorities, the equipment and stores made available to them to enable them effectively to carry out their duties. These Municipal forces are being formed to ensure as far as possible at least local security during the period between the termination of the Mandate and the organization by the successor authorities of some machinery for the preservation of law and order. All other equipment, stores, buildings, posts and depots of the Palestine Police Force will be available to be

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
Reference:-					
<b>FO 371 / 68532</b>					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



taken over by the Commission with effect from 15th May  
and the Palestine Government are ready to discuss procedure  
for this with representatives of the Commission's staff.  
Regarding Transjordan Frontier Force you should reply as  
suggested by High Commissioner.

(B) [We see no objection in principle to the Commission being permitted to build up a store of arms and equipment under seal in Palestine prior to the date of termination of the Mandate provided that they are themselves able to ensure their safe custody, which presumably they could only do when they had established in Palestine a security force of their own; compare para. 1(c) of High Commissioner's telegram under reference.]

(C) As suggested by High Commissioner.

(D) Presumably Commission will concert arrangements for security force for Jerusalem with Trusteeship Council and Governor to be appointed by them, on whom falls the responsibility under the Plan of recruiting an international police force to assist in maintaining law and order in the City.  
See also para. 2 above.

(E) Information is being provided by High Commissioner.

(F) As proposed by High Commissioner.

(G) As proposed by High Commissioner.

(H) The Mandatory Power has no suggestion to make on this issue which it understands if forming the subject of a report and suggestions to the Security Council by the Commission itself.  
I approve the terms of the reply already given.

We should like to know what type of arms the Commission have in mind and what guarantees they could give as to safe custody during the period up to May 15th, which would have to be undertaken by their own resources. When we have the answers to these questions, we will consider whether it is possible to relax the embargo upon imports of arms into Palestine as the Commission appear to suggest.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
Reference: -					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher/OTP

WORLD ORGANISATION DISTRIBUTION

22

FROM FOREIGN OFFICE TO NEW YORK  
(To United Kingdom Delegation to United Nations)

No. 893

26th February, 1948.

D: 7.0 p.m. 26th February, 1948.

Repeated to Jerusalem  
Washington O.2274.

IMMEDIATE  
SECRET  
GIANT

Addressed to United Kingdom Delegation New York  
telegram O.893 of February 26th, repeated for information  
to Washington and Jerusalem.

Your telegram No. 345. [of 5th February: Palestine,  
formation of militias].

Following reply has been agreed by Ministers. It  
is however not entirely clear from paragraph 1(c) of  
Jerusalem telegram No. 330 (repeated to you as No. 330)  
what arrangements he has in view for the protection of  
the Commission in Palestine during the agreed period of  
overlap ending on the 15th May.

2. There is no objection to your communicating to  
the Commission as background to this problem the gist of  
paragraph 1(a) and (c) of the High Commissioner's telegram.  
You should however make it clear that (c) refers to the  
period after the termination of the mandate and does not  
affect our responsibility in regard to the protection of  
the Commission up till May 15th. If the High Commissioner  
has any definite arrangements in view for protection of  
the Commission during this period, he will no doubt report  
these for communication to the Commission. As separate  
instructions are being sent to you on the question of the  
future of Jerusalem you should not, before receipt of  
these instructions, stress the responsibilities of the  
Commission with regard to a security force for the City.

3. On paragraph 4 of your telegram you should inform  
the Commission that in general none of the activities they  
suggest could be permitted in Palestine prior to the  
termination of the Mandate, though possibly some  
preliminary steps might be taken during the last fortnight  
of the Mandatory period.

4. Following reply should be given to points  
raised in paragraph 6 of your telegram.

(A) It is not proposed prior to the termination  
of the Mandate to withdraw from local Palestinian police  
forces, recruited by municipalities or otherwise handed  
over to local authorities, the equipment and stores made  
available to them to enable them effectively to carry  
out their duties. These municipal forces are being  
formed to ensure as far as possible at least local security  
during the period between the termination of the Mandate  
/and

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



(B) We should like to know what type of arms the Commission have in mind and what guarantees they could give as to safe custody during the period up to May 15th, which would have to be undertaken by their own resources. When we have the answers to these questions, we will consider whether it is possible to relax the embargo upon imports of arms into Palestine as the Commission appear to suggest.

(D) Presumably Commission will concert arrangements for security force for Jerusalem with Trusteeship Council and Governor to be appointed by them, on whom falls the responsibility under the Plan of recruiting an international police force to assist in maintaining law and order in the City.  
See also paragraph 2 above.

(F) As proposed by High Commissioner.

(4) The Mandatory Power has no suggestion to make on this issue which it understands if forming the subject of a report and suggestions to the Security Council by the Commission itself. I approve the terms of the reply already given.

A H A A

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



~~Top Secret.~~  
~~Secret.~~  
~~Confidential.~~  
~~Restricted.~~  
~~Open.~~

U.R. Del.  
N. York

Sept. 1.

Repeat  
Kushner, Lon  
No 2000

Jerusalem

tel no 929 & Feb 18<sup>th</sup>

Dep. of Jerusalem & Washn.  
for info.

Instructions referred  
to in para. 2, last  
sentence, were sent to  
you in my tel. no.  
783

JB Feb 28

**NOTHING TO BE WRITTEN IN THIS MARGIN.**

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	
<div style="display: flex; justify-content: space-between; align-items: center;"> <div> <p><i>Reference:-</i></p> <p><b>FO 371 / 68532</b></p> </div> <div> <p>COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON</p> </div> </div>					







C B 26

STATE FOR THE COLONIES:

FROM PALESTINE (Gen. Sir A. Cunningham)

INDEXED

D. 3rd March, 1948.

R. 3rd " " 13.25 hrs.

IMMEDIATE.

528 Secret

Addressed to UKDEL New York No. 550 Secret  
(Washington please pass)  
Repeated to S. of S.

Foreign Office telegram No. 893 to Washington contained in S. of S's telegram No. 756 to me.

Question of protection for Commission between 1st May and 15th May involves military considerations and I shall telegraph after consultation with military authorities, who are at present reluctant to accept this commitment.

2. Paragraph 4(a) of telegram under reference. I had intended words "manner of transfer" in paragraph 2(a) of my telegram No.330 to S. of S. repeated to UKDEL No.350 to include reference to probability that special police force of 500 to be employed by G.O.C. after 15th May would require arms and equipment which would not therefore be available to be taken over by the Commission at that date. I mention this now for your information since it appears better to leave this point for discussion rather than make it the subject of formal communication.

Copy sent to:-

Foreign Office - Communications Division.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



27

**E**

**FEB 1946**

1948

PALESTINE

Registry Number } E1714 / 4 / 31

**TELEGRAM FROM**

*No.*

*Dated*

Received  
in Registry

248

5 Feb

6 -

[illegible]

## Last Paper.

1713

## References.

(Print.)

(How disposed of.)

8 Mathewian  
1 Sherman  
M13a  
M104  
Adair  
AM

Feb 6

(Action completed.)

(Index.)

Next Paper.

1715

30471 F.O.P

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
1				2					

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Cypher/OTP

POLITICAL DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 348

5th February, 1948.

D. 2.35 p.m. 5th February, 1948.

R. 7.50 p.m. 5th February, 1948.

Repeated to Jerusalem, and Savint to Washington.

IMMEDIATE

Addressed to Foreign Office telegram No. 348  
of February 5th repeated to Jerusalem and Saving to  
Washington.

CONFIDENTIAL.

Your telegram No. 499.

Please see my telegram No. 328 to which I can add  
little.

2. I understand that Commissions special report may not  
be ready until February 11th in which case debate could  
probably not be expected to take place before Monday,  
February 16th. It must be borne in mind that Council  
will probably be busy during next week with what it is  
hoped will be concluding stages of India/Pakistan  
discussions.

3. My only information about character of report is  
that it will presumably represent difficulties of implementing  
United Nations plan without force and request Security  
Council to take appropriate action.

Please repeat to Jerusalem as my telegram No. 68.

[Copies sent to Telegraph Section Colonial Office  
for repetition to Jerusalem].

0000

E 111 28  
6 FEB 1948

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



**PUBLIC RECORD OFFICE**

Group FO  
Class 371  
Piece 68532

Following document(s) retained  
in the Department of origin  
under Section 3 (4) of the  
Public Records Act, 1958

E 1715/4/31

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
		1			2				

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



106

C

E

29

E. I. O.

PALESTINE

7 FEB 1943

Registry  
Number  
FROM

No.

Dated

Received  
in Registry

E 157/4/51

66 between

200000

3/16

Copy of 116d. and of minutes of  
committee of the district.Copy of draft brief of case of the district  
has been sent to the committee of the district  
and the committee will be discussed.

Last Paper.

1715

(Minutes.)

773. 7/2

References.

(Print.)

(How disposed of.)

(Action  
completed.)

(Index.)

9/2

30/11/43

Next Paper.

1764

29470 F.O.P.

PUBLIC RECORD OFFICE

1
2
3
4
5
6
1
2

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON





February 9, 1940.

Your Reference ..... 230\*\*

7 FEB 1948

I am sending a copy of this letter to you, along with the book. It is my hope to send you the book in the near future.

W. J. 10-6 (1950)

1. *Chlorophyll a* (Chl *a*)  
 2. *Chlorophyll b* (Chl *b*)  
 3. *Chlorophyll c* (Chl *c*)  
 4. *Chlorophyll d* (Chl *d*)  
 5. *Chlorophyll e* (Chl *e*)  
 6. *Chlorophyll f* (Chl *f*)  
 7. *Chlorophyll g* (Chl *g*)  
 8. *Chlorophyll h* (Chl *h*)  
 9. *Chlorophyll i* (Chl *i*)  
 10. *Chlorophyll j* (Chl *j*)  
 11. *Chlorophyll k* (Chl *k*)  
 12. *Chlorophyll l* (Chl *l*)  
 13. *Chlorophyll m* (Chl *m*)  
 14. *Chlorophyll n* (Chl *n*)  
 15. *Chlorophyll o* (Chl *o*)  
 16. *Chlorophyll p* (Chl *p*)  
 17. *Chlorophyll q* (Chl *q*)  
 18. *Chlorophyll r* (Chl *r*)  
 19. *Chlorophyll s* (Chl *s*)  
 20. *Chlorophyll t* (Chl *t*)  
 21. *Chlorophyll u* (Chl *u*)  
 22. *Chlorophyll v* (Chl *v*)  
 23. *Chlorophyll w* (Chl *w*)  
 24. *Chlorophyll x* (Chl *x*)  
 25. *Chlorophyll y* (Chl *y*)  
 26. *Chlorophyll z* (Chl *z*)  
 27. *Chlorophyll aa* (Chl *aa*)  
 28. *Chlorophyll ab* (Chl *ab*)  
 29. *Chlorophyll ac* (Chl *ac*)  
 30. *Chlorophyll ad* (Chl *ad*)  
 31. *Chlorophyll ae* (Chl *ae*)  
 32. *Chlorophyll af* (Chl *af*)  
 33. *Chlorophyll ag* (Chl *ag*)  
 34. *Chlorophyll ah* (Chl *ah*)  
 35. *Chlorophyll ai* (Chl *ai*)  
 36. *Chlorophyll aj* (Chl *aj*)  
 37. *Chlorophyll ak* (Chl *ak*)  
 38. *Chlorophyll al* (Chl *al*)  
 39. *Chlorophyll am* (Chl *am*)  
 40. *Chlorophyll an* (Chl *an*)  
 41. *Chlorophyll ao* (Chl *ao*)  
 42. *Chlorophyll ap* (Chl *ap*)  
 43. *Chlorophyll aq* (Chl *aq*)  
 44. *Chlorophyll ar* (Chl *ar*)  
 45. *Chlorophyll as* (Chl *as*)  
 46. *Chlorophyll at* (Chl *at*)  
 47. *Chlorophyll au* (Chl *au*)  
 48. *Chlorophyll av* (Chl *av*)  
 49. *Chlorophyll aw* (Chl *aw*)  
 50. *Chlorophyll ax* (Chl *ax*)  
 51. *Chlorophyll ay* (Chl *ay*)  
 52. *Chlorophyll az* (Chl *az*)  
 53. *Chlorophyll aza* (Chl *aza*)  
 54. *Chlorophyll abz* (Chl *abz*)  
 55. *Chlorophyll acz* (Chl *acz*)  
 56. *Chlorophyll adz* (Chl *adz*)  
 57. *Chlorophyll aez* (Chl *aez*)  
 58. *Chlorophyll afz* (Chl *afz*)  
 59. *Chlorophyll agz* (Chl *agz*)  
 60. *Chlorophyll ahz* (Chl *ahz*)  
 61. *Chlorophyll aiz* (Chl *aiz*)  
 62. *Chlorophyll ajz* (Chl *ajz*)  
 63. *Chlorophyll akz* (Chl *akz*)  
 64. *Chlorophyll alz* (Chl *alz*)  
 65. *Chlorophyll amz* (Chl *amz*)  
 66. *Chlorophyll anz* (Chl *anz*)  
 67. *Chlorophyll aoz* (Chl *aoz*)  
 68. *Chlorophyll apz* (Chl *apz*)  
 69. *Chlorophyll aqz* (Chl *aqz*)  
 70. *Chlorophyll arz* (Chl *arz*)  
 71. *Chlorophyll asz* (Chl *asz*)  
 72. *Chlorophyll atz* (Chl *atz*)  
 73. *Chlorophyll auz* (Chl *auz*)  
 74. *Chlorophyll avz* (Chl *avz*)  
 75. *Chlorophyll awz* (Chl *awz*)  
 76. *Chlorophyll axz* (Chl *axz*)  
 77. *Chlorophyll ayz* (Chl *ayz*)  
 78. *Chlorophyll ayz* (Chl *ayz*)  
 79. *Chlorophyll azz* (Chl *azz*)  
 80. *Chlorophyll azaa* (Chl *aza*)  
 81. *Chlorophyll abz* (Chl *abz*)  
 82. *Chlorophyll acz* (Chl *acz*)  
 83. *Chlorophyll adz* (Chl *adz*)  
 84. *Chlorophyll aez* (Chl *aez*)  
 85. *Chlorophyll afz* (Chl *afz*)  
 86. *Chlorophyll agz* (Chl *agz*)  
 87. *Chlorophyll ahz* (Chl *ahz*)  
 88. *Chlorophyll aiz* (Chl *aiz*)  
 89. *Chlorophyll ajz* (Chl *ajz*)  
 90. *Chlorophyll akz* (Chl *akz*)  
 91. *Chlorophyll alz* (Chl *alz*)  
 92. *Chlorophyll amz* (Chl *amz*)  
 93. *Chlorophyll anz* (Chl *anz*)  
 94. *Chlorophyll aoz* (Chl *aoz*)  
 95. *Chlorophyll apz* (Chl *apz*)  
 96. *Chlorophyll aqz* (Chl *aqz*)  
 97. *Chlorophyll arz* (Chl *arz*)  
 98. *Chlorophyll asz* (Chl *asz*)  
 99. *Chlorophyll atz* (Chl *atz*)  
 100. *Chlorophyll auz* (Chl *auz*)  
 101. *Chlorophyll avz* (Chl *avz*)  
 102. *Chlorophyll awz* (Chl *awz*)  
 103. *Chlorophyll axz* (Chl *axz*)  
 104. *Chlorophyll ayz* (Chl *ayz*)  
 105. *Chlorophyll ayz* (Chl *ayz*)  
 106. *Chlorophyll ayz* (Chl *ayz*)  
 107. *Chlorophyll ayz* (Chl *ayz*)  
 108. *Chlorophyll ayz* (Chl *ayz*)  
 109. *Chlorophyll ayz* (Chl *ayz*)  
 110. *Chlorophyll ayz* (Chl *ayz*)  
 111. *Chlorophyll ayz* (Chl *ayz*)  
 112. *Chlorophyll ayz* (Chl *ayz*)  
 113. *Chlorophyll ayz* (Chl *ayz*)  
 114. *Chlorophyll ayz* (Chl *ayz*)  
 115. *Chlorophyll ayz* (Chl *ayz*)  
 116. *Chlorophyll ayz* (Chl *ayz*)  
 117. *Chlorophyll ayz* (Chl *ayz*)  
 118. *Chlorophyll ayz* (Chl *ayz*)  
 119. *Chlorophyll ayz* (Chl *ayz*)  
 120. *Chlorophyll ayz* (Chl *ayz*)  
 121. *Chlorophyll ayz* (Chl *ayz*)  
 122. *Chlorophyll ayz* (Chl *ayz*)  
 123. *Chlorophyll ayz* (Chl *ayz*)  
 124. *Chlorophyll ayz* (Chl *ayz*)  
 125. *Chlorophyll ayz* (Chl *ayz*)  
 126. *Chlorophyll ayz* (Chl *ayz*)  
 127. *Chlorophyll ayz* (Chl *ayz*)  
 128. *Chlorophyll ayz* (Chl *ayz*)  
 129. *Chlorophyll ayz* (Chl *ayz*)  
 130. *Chlorophyll ayz* (Chl *ayz*)  
 131. *Chlorophyll ayz* (Chl *ayz*)  
 132. *Chlorophyll ayz* (Chl *ayz*

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
	1			2					
Reference:-						FO 371 / 68532			
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON									



31

The Secretary of State will wish to raise in the Cabinet on Palestine the question of the period of overlap between the arrival of the United Nations Commission and the termination of the Mandate. It is understood that the Commission has decided to address a letter to the British Delegation stating that British policy regarding the time of their arrival in Palestine is not satisfactory and asking Sir Alexander Cadogan to convey to the British Government the Commission's request to reconsider the policy on that point. Sir Alexander Cadogan has already reported that the Chairman of the Commission has indicated to him that the Commission regard His Majesty's Government's refusal to allow them more than a fortnight's overlap with the existing administration as the most serious item in the general charge of obstruction which they appear to be formulating. The High Commissioner for Palestine has been asked to re-examine the position, and, after consultation with the General Officer Commanding, has re-affirmed his view that the period cannot be extended.

2. The reasons why a longer overlap period cannot be contemplated are:

- (a) The arrival of the Commission in Palestine would be such a disturbing factor that the Palestine Government could not undertake to maintain internal security or other Government services for more than two weeks thereafter.
- (b) This is particularly true if the Commission intend to arrive in the middle of April. The second half of April includes the Jewish Passover and the Moslem Nebi Musa Ceremonies, for which pilgrims flock to the neighbourhood of Jerusalem from all over Palestine. The end of April also coincides with the Orthodox Christian ceremony of Holy Fire in Jerusalem. All the ingredients of a large-scale conflagration are therefore present in Jerusalem at this time.
- (c) The General Officer Commanding is in no doubt that a longer overlap would increase greatly the risk of a break-down of withdrawal plans and, from the security angle, is of the firm opinion that the fortnight suggested should stand.
- (d) The danger, already grave, of our security forces coming into ~~contact~~ open conflict with the Arabs of Palestine, reinforced by volunteers from the neighbouring States, would be much enhanced should the period of overlap be in any way prolonged.
- (e) Any modification of our plan in favour of the Commission would be interpreted by the Arabs as a weakening of our resolve not to be associated with the Commission in the implementation of the United Nations Plan.
- (f) If the Commission desires a longer overlap merely to take over the administration of Palestine, it would be difficult to argue that our declared willingness to admit members of

/their

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	1			2	
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



3. It is recommended therefore that our Delegation in New York be instructed to inform the Commission that His Majesty's Government have considered their request to extend the overlap period but that they are unable to comply with this request for the reasons given in paras. 2(a), (b) and (f) above. The Foreign Office have been consulted at the official level and agree with the above statement of the position and this recommendation.

E. H. Matheson

2.2.48

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
		1			2				
<div style="display: flex; justify-content: space-between; align-items: center;"> <div> <b>FO</b>  371 / 68532 </div> <div style="writing-mode: vertical-rl; transform: rotate(180deg);"> COPYRIGHT PHOTOGRAPH - NOT TO BE  REPRODUCED PHOTOGRAPHICALLY WITH-  OUT PERMISSION OF THE PUBLIC  RECORD OFFICE, LONDON </div> </div>									



PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
	1					2			

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



CONFIDENTIAL



Colonial Office

4 February 1948

E 1764

7 FEB 1948

33

My dear Butler,

I enclose for your information a copy of a note of a discussion our delegation in New York had with David Owen of the U.N. Secretariat. It came in a letter from Trafford Smith to Martin.

Yours etc,

W H Malleson

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON



COPY.

CONFIDENTIAL

Palestine

0

Mr. Trafford Smith, Mr. Fletcher-Cooke and I saw Mr. David Owen at Lake Success yesterday, pursuant to a talk which the latter had had with Mr. John Martin at the Colonial Office, in which he promised to do anything he could to help. He is, of course, primarily interested in the proposed joint economic arrangements.

2. After telling Mr. Owen of our discussions with the Commission to date we spoke about the suggestion, which we had put to Mr. Bunche earlier in the day, that one or two members of the Commission's Secretariat should go out to Palestine to observe conditions on the spot and discuss with the High Commissioner's staff such questions as the designation of particular local groups with which the Commission should get in touch.

3. Mr. Owen readily agreed with my suggestion that it would be better for Mr. Bunche himself not to go to Palestine at this stage. He said that he was thinking of sending Mr. Malania and Mr. Reedman, who both belong to Mr. Owen's Department of the Secretariat.

4. As regards the movements of the Commission itself, Mr. Owen was inclined to argue that it should soon go to London to discuss the various problems which confronted it. We discouraged this idea on the ground that going to London would not really save any time as far as answering the Commission's questions was concerned since there was in any case Jerusalem to be consulted and since the delay was due not to the telegraph factor but to the length of time taken by Ministers to make up their minds in London. In fact, the only real object which the Commission could have in going to London would be to put political pressure on H.M.G.; whereas it seemed to us important that political discussion should continue to be concentrated in New York if only because the Security Council and perhaps the Assembly would be called upon to play a part as regards the implementation, or any modification, of the United Nations plan.

5. Mr. Owen saw the force of this and will I hope exercise his influence accordingly within the Secretariat. A further point which we did not, of course, mention to him was that the presence of the Commission in London might well be both irritating and embarrassing to H.M.G.

6. At our interview with Mr. Bunche the latter took careful note of the suggested terms of reference of the members of the Secretariat who it is suggested should go to Palestine. I am asking Mr. Fletcher-Cooke to draft a note of these for communication to the Commission at our next interview with them, when the invitation can be confirmed.

(Sgd.) P.S. Falla.

29th January, 1948.

Sir Alexander Cadogan.

Copies to : Mr. Lawford  
Mr. Trafford Smith  
Mr. Fletcher-Cooke  
Mr. Phillips.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



E

PALESTINE

E 1793

7 FEB 1948

Registry  
Number

E1793/4/31

TELEGRAM FROM

No.

Dated

Received  
in Registry

Security Council Report  
 After the fact of the (un)successful  
 Security Council resolution regarding the  
 partitioning of Palestine, the present work  
 is to be done. The present work is to be  
 done. The present work is to be done.

Last Paper.

1789

(Minutes.)

213.9/12

References.

(Print.)

(How disposed of.)

8. Whithers  
 1. Rhenman  
 M13a  
 M04  
 Admty  
 A M  
 Feb 10<sup>th</sup>  
 On Ebs's

(Action  
completed.)

(Index.)

1/10/48  
 20/11/48

Next Paper.

1794

30471 E.O.P

PUBLIC RECORD OFFICE

1

2

3

4

5

6

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON



36

E 1793

7 FEB 1948

Cypher/CTP

FROM NEW YORK TO FOREIGN OFFICE.

(From United Kingdom Delegation to United Nations)

No. 359. D. 2.30 p.m. 6th February, 1948.  
6th February, 1948. R. 7.48 p.m. 6th February, 1948.

Repeated to Jerusalem and Saving Washington.

IMMEDIATE.  
GIANT.

Addressed to Foreign Office telegram No. 359 of  
6th February, repeated for information to Jerusalem  
and Saving Washington.

My telegram No. 348. E 1793  
Palestine.

I understand that Security Council chairman proposes to put on agenda for first meeting next week the first report of the Commission to the Council. His purpose is, however, merely to suggest that Council should defer consideration of the first report until receipt of the special report which would be treated as a later separate item. Council is likely to agree to this as the India-Pakistan dispute will be its main item of business at that meeting. Consequently substantive Palestine debate would probably not begin till beginning of week after next as suggested in my telegram under reference.

2. Legal Adviser learned from private source that Commission yesterday agreed to include in report that it would not (repeat not) proceed to Palestine unless Security Council provided some force to back its authority. I am endeavouring to check accuracy of this.

Foreign Office please pass to Jerusalem as my telegram No. 70.

[Copy sent to Colonial Office for repetition  
to Jerusalem].

333



PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



30471 F.O.P.



Feb 16

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1		2			

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



38

7 FEB 1948

FROM NEW YORK TO FOREIGN OFFICE.

(From United Kingdom Delegation to United Nations)

No. 375.

D. 12.25 a.m. 7th February, 1948.  
R. 6.00 a.m. 7th February, 1948.

6th February, 1948.

Repeated to Jerusalem,  
Washington - Saving.

**IMMEDIATE.**

GIANT.

SECRET.

Addressed to Foreign Office telegram No.375 of 6th February, repeated for information to Jerusalem and Saving to Washington.

My telegram 64 to Jerusalem, paragraph 5.

**Palestine.**

Federspiel asked to discuss with me today the legal meaning of "the termination of the mandate", because upon this depend the answers to certain other questions, such as the title to assets of the Government of Palestine.

2. The view of the Commission appears to be that:

- (I) the State of Palestine is a legal sovereign entity which will continue (until partition) irrespective of the authority which is at any time carrying on administration within the territory.
- (II) that the Commission and, in turn, the Governments of the two States will be de jure successors to the present Government of Palestine. The legal basis for this conclusion was unclear, but it appeared to be founded upon a theory that the Commission will take over as de facto Government but will at once become the de jure Government by reason of its prior recognition by a majority of States when they voted for the partition plan in the Assembly. He promised to let me have a memorandum giving the legal arguments in favour of this view.

3. The Commission have not considered asking the International Court for an advisory opinion and Federspiel believes that such a procedure would take too long. On the other hand, if it cannot be agreed that the Commission is the legal successor of the Government of Palestine, the Commission would have to attempt to negotiate with us separate agreements on particular matters affected by this issue. Federspiel gave two examples: (T)

/ (I)

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*Reference:-*

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



- 2 -

(I) contracts of employment: Palestinian civil servants are, in the Commission's view, employed by the State of Palestine and their contracts will not be automatically terminated by a change of Government. The Commission understands that one of the factors contributing to the deficit in the budget on May 15th will be the termination benefits paid to employees of the Government of Palestine whose contracts are terminated. Federspiel gave notice of the Commission's request that no further payment of termination benefits be made to any servants of the Government of Palestine and no further contracts be terminated until the Commission has issued statement (at present under consideration) stating that it is the policy of the Commission to continue all officials in office on the same terms and with the same rights. Federspiel added that payment of termination benefits would be made later by the Commission for terminations on initiative of the Commission between May 15th and October to the extent provided for in terms of employment in force before the date of the Assembly resolution, but that any special arrangements about termination benefits which had been put into force after the Assembly resolution would not automatically apply.

(II) Budget: As the Commission will consider itself the legal successor of the Government of Palestine, it wishes the present Government to prepare a Budget for a complete financial year from 1st April, 1948 to 1st April, 1949, and between April 1st and May 15th to continue to assess and collect taxation in accordance with normal procedure, on the basis of such Budget, and transfer to the Commission such surplus revenue as may be in hand on May 15th.

4. I undertook to ascertain your opinion of legal issues involved and also reaction of His Majesty's Government to requests in paragraph 3(I) and (II) above.

Please instruct as soon as possible.

Foreign Office please pass to Jerusalem as my telegram No.73.

[Copy sent to Colonial Office for repetition to Jerusalem].

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					





Colonial Office,  
Church House,  
Great Smith Street  
S.W.1.

19th February, 1948.

Dear Sir, 7794 4 71

With reference to my  
letter of the 14th February and our  
subsequent telephone conversation  
on the subject of the communication  
to be made to the United Nations  
Commission on the Question of  
Co-operation in Palestine  
staff, I enclose herewith a final  
draft of a telegram with enclosure,  
both of which have not received  
Treasurer's concurrence. If you see  
no objection I shall be glad if  
you will complete the reference  
in the first paragraph of the  
telegram and have it despatched as  
a matter of urgency.

A rather dog's-eared copy of the Palestine  
Provisional Ordinance is also attached  
which should go to the U.K. Delegation  
at the same time in case one is required  
for reference. Yours sincerely  
(J. Gatch)

H. BEELEY, Esq., CBE.,  
Foreign Office.

John Gatch

PUBLIC RECORD OFFICE

1 2 3 4 5 6

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Registry  
No.

Top Secret.  
Secret.  
Confidential.  
Restricted.  
Open.

Draft.

U.K. DEL.  
NEW YORK.

*Saving*  
~~Telegram~~

No.

(Date)

*Saving*  
Repeat to:—

Jerusalem

No. ....

Washington

No. ....

En Clair.  
Code.  
Cypher.

Distribution:—

*World Orgn.*

Copies to:—

*M. P. C. CROMBIE*

*M. RUSSELL EDWARDS*

*TREASURY*

*Address to UK Delegation  
New York, Telegram no 35 SAVING  
of 14th Feb, repeated saving  
for information to Washington and Jerusalem  
194*

TOP SECRET

Despatched

M.

Your telegram No. 375 of 6th February.  
*We are telegraphing separately*  
~~My telegram No. 375 contains my views on the~~  
legal issues raised by Federspiel on behalf  
of the Commission.

2. In the light of those views the  
following communication should be made to the  
United Nations Commission on the question of  
contracts of employment of civil servants and  
payment of termination benefits discussed in  
paragraph 3 (1) of your telegram.

3. It follows from our view of the legal  
position, as already communicated to them, that  
the termination of the contracts of civil  
servants employed by the Mandatory Government  
is a corollary to the termination of the  
Mandate. We welcome, however, the policy  
expressed by the Commission of continuing all  
Palestinian officials in employment on the  
same terms and with the same rights as those  
enjoyed under the Mandatory Government and we  
would not wish to take any action which would  
prejudice the successful application of that  
policy. On the other hand, in cases where the  
appointments of civil servants are not renewed  
on the same terms and with the same rights as  
those enjoyed under the Mandatory Government,  
there should be just terms of compensation for  
loss of office. The financial commitment  
involved in such compensation constitutes a

/liability

PUBLIC RECORD OFFICE

1	2	3	4	5	6
1	2	3	4	5	6

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

NOTHING TO BE WRITTEN IN THIS MARGIN.



liability to be assumed, equally with the cost of superannuation benefits now being paid or falling due in the future, by the successor authorities. Whilst we are anxious to provide the fullest opportunity for continuing employment to be arranged, the Mandatory Government cannot regard itself as precluded from paying compensation benefits before or at the date of termination of the Mandate in appropriate cases where there is no reasonable prospect of further employment under a successor authority. It is agreed, however, that in cases where a definite offer of appointment on the same terms and with the same rights as under the Mandatory Government has been made by a successor authority to a Palestinian officer, compensation, as distinct from statutory or contractual benefits, would not be payable or, if already paid, would be refundable provided that this condition cannot be regarded as applicable to an offer made to an Arab by ~~the~~ Jewish State or to a Jew by ~~an~~ Arab State.

4. The terms of compensation which the Mandatory Government has decided to be suitable for application in cases where there is no such renewal or offer of appointment are set out in the attached memorandum (copy enclosed for communication to the Commission). It is essential for the preservation of normal services of Government that an immediate announcement should be made to the Palestine Civil Service in regard to terms of compensation. It is therefore the intention to announce them on the ,... February - (insert date one week from date of communication to the Commission) -

/and

*a memorandum  
which is being sent  
to you by post by  
together with a  
copy*

NOTHING TO BE WRITTEN IN THIS MARGIN.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



NOTHING TO BE WRITTEN IN THIS MARGIN.

(13556) Wt. 43697-140 100m 3447 G.S.Sr. Gp 620

Registry  
No.

Top Secret.  
Secret.  
Confidential.  
Restricted.  
Open.

Draft.

Telegram.

No. ....

(Date) .....

Repeat to :—

En Clair.  
Code.  
Cypher.

Distribution :—

Copies to :—

F. O.,

194 .

Despatched

M.

and if before that date no notification is received to the contrary it will be assumed that the Commission accept the terms and the liability involved. It is hoped that the Commission will be able to issue their proposed statement in regard to the continued employment of Palestinian officials either before or on that date so that those concerned may be fully aware of their position.

5. It should be made clear in any discussion of this question with the Commission that for administrative reasons there can be no question of deferring the announcement of the compensation terms beyond the date specified.

1713. 14/12

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



43

TOP SECRET.

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to the United Nations)

14th February, 1948.

Repeated to Jerusalem No.                      saving.  
Washington No. 197                      Saving.

GIANT.

Addressed to United Kingdom Delegation, New York No. 55 Saving of 14th February, repeated for information Saving to Washington and Jerusalem.

Your telegram No. 375 [of 6th February]. We are telegraphing separately on the legal issues raised by Federspiel on behalf of the Commission.

2. In the light of those views the following communication should be made to the United Nations Commission on the question of contracts of employment of civil servants and payment of termination benefits discussed in paragraph 3 (1) of your telegram.

3. It follows from our view of the legal position, as already communicated to them, that the termination of the contracts of civil servants employed by the Mandatory Government is a corollary to the termination of the Mandate. We welcome, however, the policy expressed by the Commission of continuing all Palestinian officials in employment on the same terms and with the same rights as those enjoyed under the Mandatory Government and we would not wish to take any action which would prejudice the successful application of that policy. On the other hand, in cases where the appointments of civil servants are not renewed on the same terms and with the same rights as those enjoyed under the Mandatory Government, there should be just terms of compensation for loss of office. The financial commitment involved in such compensation constitutes a liability to be assumed, equally with the cost of superannuation benefits now being paid or falling due in the future, by the successor authorities. Whilst we are anxious to provide the fullest opportunity for continuing employment to be arranged, the Mandatory Government cannot regard itself as precluded from paying compensation benefits before or at the date of termination of the Mandate in appropriate cases where there is no reasonable prospect of further employment under a successor authority. It is agreed, however, that in cases where a definite offer of appointment on the same terms and with the same rights as under the Mandatory Government has been made by a successor authority to a Palestinian officer, compensation, as distinct from

statutory.....

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*Reference:-*

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



statutory or contractual benefits, would not be payable or, if already paid, would be refundable provided that this condition cannot be regarded as applicable to an offer made to an Arab by the Jewish State or to a Jew by the Arab State.

4. The terms of compensation which the Mandatory Government has decided to be suitable for application in cases where there is no such renewal or offer of appointment are set out in a memorandum which is being sent to you by fast bag, together with a copy for communication to the Commission. It is essential for the preservation of normal services of Government that an immediate announcement should be made to the Palestine Civil Service in regard to terms of compensation. It is therefore the intention to announce them on the .... February - (insert date one week from date of communication to the Commission) - and if before that date no notification is received to the contrary it will be assumed that the Commission accept the terms and the liability involved. It is hoped that the Commission will be able to issue their proposed statement in regard to the continued employment of Palestinian officials either before or on that date so that those concerned may be fully aware of their position.

5. It should be made clear in any discussion of this question with the Commission that for administrative reasons there can be no question of deferring the announcement of the compensation terms beyond the date specified.

---O O---

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	1	1	1	1	1
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



45  
pw

**10.11.2017**

1794 4 21

**10. *Phragmites australis***

**10. *Phragmites australis***

**10. *Phragmites australis***

**10.11.2017**

**10.11.2017**

**10.11.2017**

**10.11.2017**

**10.11.2017**

**THE**

**THE**

1						2					
1		2		3		4		5		6	
1						2					

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



€ 46  
mw

**INDEXED**

40 5. 19

197  
1970-71

Washington, D.C. 20540

SECRET

SECRET

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1		2			

Reference:-  
**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

Treasury - Mr. W. Russell-Edmunds.  
Foreign Office - Mr. H.R. Apperly.  
Cabinet Offices - Mr. J.G.C. Hellen.  
Colonel Sherrin.



# E

E 1795

47

7 FEB 1948

**PALESTINE**

Registry  
Number

TELEGRAM FROM

No.

*Dated*

Received  
in Registry

Last Paper.

1794

## References.

(Print.)

(How disposed of.)

8 Matheson Co  
Phenomenal Col off

миса

104

Adams

Q M

\$ May Hiseox  
Roo 609

Rev. 609

15, 0 Feb 19

(Action completed.)

(Index.)

Next Paper.

1798

30471 : 0.14

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
	1			2					

Reference: -

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



E 1795

91. FEB 1948

**DEPARTMENTAL**

(From United Kingdom Delegation to United Nations)

D. 12.42 a.m. 7th February, 1948.

IMMEDIATE

SECRET

Following for Gurny from Fletcher-Cooke.

Federspiel on behalf of the Commission informed us this afternoon that Commission would welcome the use of Qir airfield as their headquarters. They would like it to remain Royal Air Force property but be placed at their disposal without charge. He did not (repeat not) exclude the possibility of the Commission paying rent (and presumably they should in any case be required to pay dilapidation charges) although he seemed to think purchase would not (repeat not) be possible. In any event, Commission would like to come to some arrangement about this.

4. I have also been informed late tonight that four (4) senior Secretariat Officers and two (2) lady secretaries (who could share a room if necessary) expect to arrive by air on or about 19th February. In view of uncertainties of air travel firm date cannot be given at this stage but Commission would be grateful if provisional arrangements for accommodation and security could be made and if information could be given as to what arrangements are contemplated.

Foreign Office please pass Immediate to Jerusalem.

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
1		2							

Reference -

**FO 371**

**68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



p. w.  
49

1

1

1

1795 4 11

1795 4 11

1795 4 11

1795 4 11

1795 4 11

1795 4 11

1795 4 11

1795 4 11

1795 4 11

1795 4 11

1795 4 11

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	
<div> <div>Reference:-</div> <div>FO 371 / 68532</div> </div>					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



113

E

E 1798

50

PALESTINE

7 FEB 1948

Registry  
Number

TELEGRAM FROM

No.

Dated

Received  
in Registry

E 1798 / 4/31

A. H. H. I.

Mar 4/48

362  
14/6  
7-5

At the Executive Meeting  
after the first (13/1) (14/2/48) about  
the second meeting of the Executive  
meeting of the Executive Meeting  
about the second meeting.

Last Paper.

1795

(Minutes.)

203. 14/12

References.

(Print.)

(How disposed of.)

8. Wetherman & Co  
Sherman & Co. Off.  
M132  
M104  
Admky  
Adm Feb 10<sup>th</sup> on  
E 653

(Action  
completed.)

(Index.)

G. C. M. 1/12

14/6  
362  
7-5

Next Paper.

1818

3047: F.O.P

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



51  
E 1798  
[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP

7 FEB 1948

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 362 D. 5.10 p.m. 6th February, 1948  
6th February, 1948 R. 11.00 p.m. 6th February, 1948

IMPORTANT  
SECRET

Addressed to High Commissioner Jerusalem  
telegram No. 71 February 6th, repeated to Foreign Office,  
(For Colonial Office) and Saving to Washington.

Following for Gurney from Fletcher-Cooke.

[Begins].

F  
Your telegram No. 313 (repeated to Colonial  
Office No. 298).

Please see paragraph 8 of my telegram No. 64  
(repeated to Colonial Office No. 331). We have not  
(repeat not) yet received Commission's proposals  
regarding advance party but Bunche told me a few  
days ago that press report referred to was not  
(repeat not) correct.

2. I have explained position to Bunche who  
will, I feel sure, enable me to give you adequate  
notice.

Foreign Office please pass important to Jerusalem  
and to Colonial Office.

[Copies sent to Colonial Office and Telegraph  
Section Colonial Office for repetition to Jerusalem].

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



114

E

E 1818

52

7045

PALESTINE

9 FEB 1948

Registry  
Number

TELEGRAM FROM

No.

Dated

Received  
in Registry

E1818/4/21

OK 21

New York

378

7.1.6

Last Paper.

1798

References.

(Print.)

(How disposed of.)

S. Whitham. 80

Herman Cat Off

M1 Pa

M04

Admky

A 11

Feb 10

Tel. New York 690

14 Feb

S. An Above Feb 17

P.T.O.

(Action  
completed.)

(Inde)

Next Paper.

18/9

Examination with Admky  
Refer New York tel 275 (E1794/4/21) Admky  
stated that on basis of survey stated  
view of Admky ref. Commission would be  
satisfied with transfer of all assets  
of the Govt of Palestine.

(Minutes.)

In within, letter from Mr. Mathison, C.O.

Mr. Fitzmaurice.

See also E 1794

Do you agree with the  
C.O. legal advisers?

H. Beeley 11/2

In general I agree with the Colonial Office letter, though there is one sentence (which I have put in brackets at the bottom of the page) which I do not entirely understand, and I am not sure is very material. I would suggest that our answer to these telegrams should be as follows:-

(1) Palestine is to-day a legal entity, but it is not a sovereign state. Palestine is a territory administered under mandate by His Majesty in respect of the U.K., who is entirely responsible both for its internal administration and for its foreign affairs.

(2) After 15th May Palestine will continue to be a legal entity, but it will still not be a sovereign state because it will not be immediately self-governing. The authority responsible for its administration will, however, have changed.

(3) Where the sovereignty of Palestine lies at the present moment is a disputed and perhaps academic legal question on which writers have expressed about fifteen different conclusions. Where the sovereignty of Palestine will lie after the 15th May is perhaps also a question on which different views will be held, but, so far as H.M.G. are aware, it is a question which it is unnecessary to answer so far as any practical issues are concerned.

(4) After the 15th May, the United Nations Commission will be the government of Palestine. It does not seem very material whether it is considered to

30471 F.O.P

be/

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



be the de facto or de jure government. In any case its title to be the government of Palestine rests on the resolution of the General Assembly.

(5) H.M.G. will recognise the United Nations Commission as the government to whom the assets of the Government of Palestine should be transferred.\*

\*N.B. I am not clear that either from the legal or practical point of view I see the point of the sentence in the Colonial Office letter at the top of the second page, especially as the Colonial Office (I am not sure rightly) are I understand boggling at anything like a formal transfer of the assets.

(6) The present employees of the Palestine administration are the servants of the Crown of the U.K. and like of its government of Palestine. Their present contracts of employment are automatically terminated when His Majesty ceases to be responsible for the government of Palestine, because they never agreed to serve any other authority than H.M.

*in reply*

*W.E. Bealey*  
12th February, 1948.

*Draft telegram  
Letter to C.O.*

*H.B. Bealey 13/2*

*H.B. Bealey*  
*14.2*

*Tel sent (no. 390 to UK Des.)*

*H.B. 16/2*

*S. P. W.D. Watkinson & W. Bealey*  
*75872/159/11 14/2*

*Conclusion sent to N.Y.*

*H.B. 17/2*

*Dft. W.D. Watkinson & W. Bealey*

*13/2*

*Tel New York 705*

*Rel. W.D. 1904*

*Feb 16*

*8. As above*

*Feb 17, Dn [25]*

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



E 1818  
copy and should be  
and not passed on].  
9 FEB 1948

WORLD ORGANISATION DISTRIBUTION

(From U.K. Delegation to United Nations)

D. 2.17. p.m. 7th February 1948.  
R. 7.41. p.m. 7th February 1948.

R. 7.41. p.m. 7th February  
1948.

**IMMEDIATE**

**SECRET**

Addressed Foreign Office telegram No. 378 7th  
February repeated to High Commissioner Jerusalem and  
saving to Washington.  
My telegram No. 375. E  
Palestine.

2. I believe however that they will consider the decision on transfer of assets inconsistent with the policy followed with regard to contracts of employment of Palestine civil servants. As reported in my telegram under reference, Federspiel takes the view that these contracts will not automatically be terminated; and he would apparently regard the employed officials who run the machinery of Government as being just as much "assets" as Government buildings etc which will be transferred. I should be grateful for your views on this point which you may wish to bear in mind in considering paragraph 3 (I) of my telegram under reference.

[Copies sent to Colonial Office for transmission to Jerusalem.]

• • • • •

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*Reference:-*

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON

6 FEB 1946





SECRET  
T.M.B.I.

The Church House,  
St. Smith Street,  
London, S.W. 1.

54

February 11, 1948.

My Reference 75474/159/15.

Your Reference .....

1818 4 31

*My dear Balfour,*

With reference to New York telegrams to Foreign Office Nos. 575 and 576, we have consulted our Legal Advisers on the points raised by Mr. Federapfel on the legal meaning of "termination of the mandate". They advise as follows.

Palestine is clearly not a "legal sovereign" state as argued in para. 2 of telegram No. 575. It is a territory administered under mandate by His Majesty who controls its foreign relations (Article 12 of the mandate). Palestine is a territory under the protection of the British Crown and its inhabitants are British protected persons. The Government of Palestine is the British Crown and the officers of the Palestine Government are the servants of the Crown. On the 15th May the Crown will give up the government of Palestine and it follows that the present government of Palestine will thereupon cease to exist. The territory called Palestine remains, but it will come under one or more new governments and it may or may not become one or more sovereign states. The legal title which will be enjoyed by the successor government or governments is a matter which could be argued at length and on which we should not wish to express a conclusive opinion. There is, however, no transfer of sovereignty and we have already expressed the view that if the Commission is to have any legal basis for its authority in Palestine it can only be the resolution of the General Assembly.

M. BELLAMY, Esq., C.B.E.

/It

PUBLIC RECORD OFFICE

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



2. If your Legal Advisers agree with this opinion you may feel able to draft a reply to New York on the legal issues raised in the two telegrams under reference. As in our view the contracts and appointments of officers of the Palestine Government must be terminated on the relinquishment of the mandate we propose to take steps to that end. We will shortly be telegraphing to New York about the communication to be made to the Commission regarding our proposals for termination benefits. We should only say to the Commission at this stage that, subject to our views on the legal position and the action necessarily following from these views, we shall do nothing which will prevent the Commission from continuing to employ all officials in office on the same terms as they enjoy at present and with the same rights, on the understanding that it will be open to the officials concerned voluntarily to accept or refuse any offer made by the Commission.

/purely

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*Reference:-*  
**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON



55

purely legal issues and promise further communication  
on our proposals regarding compensation benefits and  
on the Budget.

*Young inc,*  
*W.A.C. Mathieson*  
(W.A.C. Mathieson)

PUBLIC RECORD OFFICE											
1	2	3	4	5	6	Reference:-					
						FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON											



56

372

13th February, 1948.

W. A. C. Mathieson, Esq. M. B. E.,  
Colonial Office.

(H. Beeley).

W. A. C. Mathieson, Esq. M. B. E.,  
Colonial Office.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference: **FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON





URGENT

The Church House,  
41, Smith Street,  
London, W.C. 2.

57

February 14, 1948.

My Reference 75072/129/15.

Your Reference

1818 4 81

*My dear Bulley,*

Thank you for your letter, D.1010/4/51, of the 13th February with which you enclosed a draft reply to New York telegrams No. 575 and No. 578. We agree with the draft subject to the following amendments.

Para. 8 to read: "H.M. Government will recognize the United Nations Commission as the authority with whom to make an agreement regarding the transfer of the assets of the Government of Palestine."

Para. 9 to read: "Subject to the views set out above on the legal position of the action necessarily following from these views, all possible assistance will be given to the Commission in making arrangements for continuing the employment of Palestinian officials in office on the same terms etc."

*Yours sincerely,*

*W.H. Mathieson*

(W.H. Mathieson)

A. Bulley, Esq., C.B.E.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



Registry  
No. E 1818/4/31.

~~TOP SECRET~~  
Secret.  
~~TOP SECRET~~  
~~TOP SECRET~~  
~~TOP SECRET~~

Draft. telegram:  
NEW YORK

Telegram.

No. 690

(Date) 18 Feb 1948

Repeat to:—

Jerusalem,  
Washington.  
1877.  
*10 amendments  
in pencil  
copy sent to C.O.  
for concurrence.*

*Legal Adviser  
first*

~~TOP SECRET~~  
~~TOP SECRET~~  
Cypher.

Distribution:—  
World organisation.

*H. Beeley 13/2*  
*K. H. ...*  
Copies to:—  
*Pl. circulation*

F. O.,

February, 1948.

Despatched

M.

IMMEDIATE  
SECRET  
GIANT

Addressed to U.K. delegation, New York,  
repeated for information to Jerusalem and  
Washington.

[Your tels. No. 375 and No. 378.]

The following are our comments on the  
legal issues raised by Waterspiel.

2. Palestine is today a legal entity, but it  
is not a sovereign state. Palestine is a terri-  
tory administered under mandate by His Majesty  
in respect of the U.K., who is entirely  
responsible both for its internal administration  
and for its foreign affairs.

3. After the 15th May Palestine will continue  
to be a legal entity but it will still not be a  
sovereign state because it will not be  
immediately self-governing. The authority  
responsible for its administration will however  
have changed.

4. Where the sovereignty of Palestine lies  
at the present moment is a disputed and perhaps  
academic legal question on which writers have  
expressed ~~about fifteen~~ *a number of* different conclusions.

Where the sovereignty of Palestine will lie  
after 15th May is perhaps also a question on  
which different views will be held, but, so  
far as H.K. Government are aware, it is a  
question which it is unnecessary to answer so  
far as any practical issues are concerned.

/ 5.

NOTHING TO BE WRITTEN IN THIS MARGIN.

(13556) Wt. 49897-140 100m 3147 G.S.S. Gp 820

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



5. After the 15th May, a United Nations Commission will be the Government of Palestine.

It does not seem very material whether it is considered to be the de facto or the de jure government. In any case its title to be the government of Palestine will rest on the resolution of the General Assembly.

6. H.M. Government will recognise the U.N. Commission as the ~~government to whom the~~ assets of the Government of Palestine ~~should be transferred.~~

7. The present employees of the Palestine Administration are the servants of the Crown of the U.K. in right of ~~this~~ <sup>the</sup> government of Palestine. Their present contracts of employment are automatically terminated when His Majesty ceases to be responsible for the government of Palestine, because they never agreed to serve any other authority than His Majesty.

8. The Colonial Office are seeking views of the High Commissioner on paragraph 3(II) of your telegram No. 375. We will telegraph again on their proposals regarding compensation benefits and the budget.

9. Subject to the views set out above ~~from~~ the legal position and the action necessarily following from those views, ~~nothing will be done to prevent the Commission from continuing to employ~~ all officials in office on the same terms as they enjoy at present and with the same rights, on the understanding that it will be open to the officials concerned voluntarily to accept or refuse any offer made by the Commission.

BAB

authority with which  
to make an agreement  
regarding the transfer  
of the

all proper assistance  
will be given to the  
Commission in making  
arrangements for continuing  
the employment of

NOTHING TO BE WRITTEN IN THIS MARGIN

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



59

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher/OTP  
E1818/4/31  
Secret

WORLD ORGANISATION DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No. 690

D. 9.30 p.m. 14th February, 1948.

14th February, 1948.

Repeated to: Jerusalem.  
Washington No. 1877.

IMMEDIATE  
SECRET  
GIANT

Addressed to United Kingdom Delegation, New York, <  
telegram No. 690 of 14th February, repeated for information  
to Jerusalem and Washington.  
[Your telegrams Nos. 375 and 378. ]

The following are our comments on the legal issues raised by Federspiel.

2. Palestine is-to-day a legal entity, but it is not a sovereign state. Palestine is a territory administered under mandate by His Majesty in respect of the United Kingdom, who is entirely responsible both for its internal administration and for its foreign affairs.

3. After the 15th May Palestine will continue to be a legal entity but it will still not be a sovereign state because it will not be immediately self-governing. The authority responsible for its administration will however have changed.

4. Where the sovereignty of Palestine lies at the present moment is a disputed and perhaps academic legal question on which writers have expressed a number of different conclusions. Where the sovereignty of Palestine will lie after 15th May is perhaps also a question on which different views will be held, but, so far as His Majesty's Government are aware, it is a question which it is unnecessary to answer so far as any practical issues are concerned.

5. After the 15th May, a United Nations Commission will be the Government of Palestine. It does not seem very material whether it is considered to be the de facto or the de jure government. In any case its title to be the government of Palestine will rest on the resolution of the General Assembly.

/6 ...

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



60

- 3 -

6. His Majesty's Government will recognise the United Nations Commission as the authority with which to make an agreement regarding the transfer of the assets of the Government of Palestine.

7. The present employees of the Palestine Administration are the servants of the Crown of the United Kingdom in right of its government of Palestine. Their present contracts of employment are automatically terminated when His Majesty ceases to be responsible for the government of Palestine, because they never agreed to serve any other authority than His Majesty.

8. The Colonial Office are seeking views of the High Commissioner on paragraph 3 (ii) of your telegram No. 375. We will telegraph again on their proposals regarding compensation benefits and the budget.

9. Subject to the views set out above on the legal position and the action necessarily following from these views, all proper assistance will be given to the Commission in making arrangements for continuing the employment of all officials in office on the same terms as they enjoy at present and with the same rights, on the understanding that it will be open to the officials concerned voluntarily to accept or refuse any offer made by the Commission.

ZZZ

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Registry  
No. 181874/31

☐ Top Secret.  
☐ Secret.  
☐ Confidential.  
☐ Restricted.  
☐ Open.

Draft.

UKR  
New York

Telegram.

No. 705

(Date) Feb. 16

Repeat to:-

Jerusalem  
Washington

~~En Clair.~~  
~~Code.~~  
~~Cypher.~~

Distribution:-

World org.

Copies to:-

~~Pl. circulation~~

NOTHING TO BE WRITTEN IN THIS MARGIN.

3149 Wt. 26469/137 100m 9/46 (51) F&S.

62

Respatched

Immediate  
Secret  
Grand  
Addressed to U.K. Delegation New York  
repeated for information to Jerusalem  
and Washington  
My telegram no 690 [2  
14th February, Palestine].

In paragraph 9, please  
substitute 'employment of Palestinian  
officials' for 'employment of all  
officials'.

H.B. 16/2

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]. 62

Cypher/OTP  
E 1818/4/31.  
Secret.

WORLD ORGANISATION DISTRIBUTION.

FROM FOREIGN OFFICE TO NEW YORK.

(To U.K. Delegation to United Nations).

No. 70b.

15th February, 1948. D. 7.00 p.m. 15th February, 1948.  
Repeated to Jerusalem via C.O., Washington No. 1904.

IMMEDIATE.

SECRET.

GIANT.

Addressed to U.K. Delegation New York,  
telegram No. 70b of February 15th, repeated for information to Jerusalem and Washington.

My telegram No. 690 [of 14th February, Palestine].

In paragraph 9, please substitute "employment of Palestinian officials" for "employment of all officials".

O:O

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



18

E

E 1819

63

PALESTINE

9 FEB 1948

Registry Number

E1819/4/31

TELEGRAM FROM

No. Diffusion Council

Dated

Received in Registry

17

1/6

9

Important for Public  
 and in many cases of the  
 so-called "war" but in fact  
 important in relation to the  
 to the Public. The Council is not  
 concerned with the  
 for the best of interest of the  
 of the world.

Last Paper.

18/8

References.

(Print.)

(How disposed of.)

15, Major Leach M04  
 Feb 15  
 Tel Beirut 117 15/2  
 Tel Beirut 118 18/2  
 8, M04  
 War Office  
 Feb 21/48

(Action completed.)

18/8

23/2

(Index)

18/8

23/2

Next Paper.

1882

(Minutes.)

Copy W.O., M04. (Maj. Leach)  
 for obs.

& submit 1/22  
 JB Feb 13

G.P.P. Maj Leach W.O M04/RM/21/48 17/2  
 to M Leach  
 JB Feb 14

PUBLIC RECORD OFFICE

1

2

3

4

5

6

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



En Clair

DEPARTMENTAL

FROM BRITISH TO FOREIGN OFFICE

E 1819

Mr. Houstoun Boswall 9.11.35 a.m. 7th February, 1948  
No. 99

6th February, 1948. 2.1.56 p.m. 7th February, 1948.

According to a United Press message from London dated 4th February which has been quoted widely in local press, Secretary of State for War announced in Commons that some of the reinforcements now embarking for Middle East would probably be sent to Palestine. This news has caused a certain uneasiness and some adverse comment in the press.

2. If the report is correct I should be grateful to receive by telegram text of relevant part of speech and any comments that may be useful in dealing with enquiries.

[Copy sent to Middle East Secretariat].

B B B

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



Registry  
No. F1819/4/31

Top Secret.  
Secret.  
Confidential.  
Restricted.  
Open.

JGSB

F. O.,

18th February, 1948.

Despatched

M.

Draft.

BEIRUT

~~Addressed to Beirut Telegram No.~~

of

Your Telegram No. 99 [of February 6th:  
Reinforcements for Palestine.]

Following is text of reply to parliamentary  
question by Secretary of State for War on Feb. 3  
Begins:

Reinforcements are not sent direct from  
this country to Palestine. They are sent to  
the Middle East and posted from there in  
accordance with the needs of units. A ship  
sailing with reinforcements for the Middle East,  
including soldiers under 19, left this country  
yesterday. I am seeing to it that where  
possible soldiers under 19 are not posted from  
the Middle East to units in Palestine. I can,  
however, give no guarantee of this. It must  
be subject to the exigencies of the Service, as  
it is essential that units in Palestine are  
maintained at adequate strength at this juncture.  
It will be realised that as units are gradually  
withdrawn from Palestine so the number of  
reinforcements required for that country is  
being reduced.

Ends.

En Clair.  
Code.  
Cypher.

Distribution :—

Departmental

Copies to :—

NOTHING TO BE WRITTEN IN THIS MARGIN.

(13556) Wt. 43697-140 100m 3147 G.S.S. Cp 020

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	1	1	1	1	1
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					

JB Feb. 18



66

FROM FOREIGN OFFICE TO BEIRUT

February 18th, 1948.

D. 9.03 p.m. February 18th, 1948.

Following is text of reply to Parliamentary Question  
by Secretary of State for War on February 3rd.

Reinforcements are not sent direct from this country to Palestine. They are sent to the Middle East and posted from there in accordance with the needs of units. A ship sailing with reinforcements for the Middle East, including soldiers under 19, left this country yesterday. I am going to it that where possible soldiers under 19 are not posted from the Middle East to units in Palestine. I can, however, give no guarantee of this. It must be subject to the exigencies of the Service, as it is essential that units in Palestine are maintained at adequate strength at this juncture. It will be realised that as units are gradually withdrawn from Palestine so the number of reinforcements required for that country is being reduced.

[Copy sent to Middle East Secretariat]

SSSSS

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
	1			2					

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



From:- Major H.L.E.C. Leask, D.S.O., M.B.E..



Tele:- WHI 9400  
Ext 595.

THE WAR OFFICE,  
WHITEHALL, S.W.1.

mw  
67

MO4/BM/2177

17 February, 1948.

18/9 4 21  
Dear Beith,

Tels. sent  
10 Feb 18

INDEXED

Reference your telephone conversation with  
Crockatt on 16 February concerning Beirut telegram No. 99  
dated 6th February.

I have the following comments to make on the  
relevant statement by the Secretary of State for War, which  
is recorded in Hansard of Tuesday, 3rd February, Columns 251  
and 252:-

(a) There is no question of Palestine being reinforced  
with additional units. The Secretary of State referred,  
in his statement, merely to routine reinforcement  
of units still in Palestine to replace soldiers who have  
been sent home on repatriation, demobilisation etc or  
evacuated sick.

(b) Even though a unit may be due to leave Palestine in  
a very short time, the nature of its duties in Palestine  
until the date of its departure, may make it essential  
to keep it up to strength until the last moment.

(c) If reinforcements are earmarked for a particular  
unit, which is heavily committed, it is not the normal  
practice for them to wait until such a unit is relieved  
of its commitment, however soon that may be.

I hope that the above comments will be of use to  
you in replying to Beirut.

J.G.S. Beith, Esq.,  
Eastern Department,  
Foreign Office.

Yours sincerely,  
H.L.E.C. Leask

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Registry  
No. E1819/4/31

Top Secret.  
Secret.  
Confidential.  
Restricted.  
Open.

JGSB

Draft.

BEIRUT

Telegram.

No. 8

(Date) 1.2.48

Repeat to :—

NOTHING TO BE WRITTEN IN THIS MARGIN.

En Clair.  
Code.  
Cypher.

Distribution :—  
Departmental

Copies to :—  
War Office  
M.O. 4.

CYPHER

18th February, 1948.

Despatched

M.

CONFIDENTIAL

~~Addressed to Beirut Telegram No.~~

My immediately preceding telegram.

There is no question of Palestine being reinforced with additional units. Statement referred to routine reinforcement of units still in Palestine to replace soldiers repatriated, demobilised or evacuated owing to illness.

2. Even if units <sup>are</sup> ~~may be~~ due to leave Palestine very shortly the nature of their duties may require them to be kept up to strength until the last moment.

JB Feb. 18

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Cypher/OTP  
E1819/4/31  
Confidential

DEPARTMENTAL.

69

FROM FOREIGN OFFICE TO BEIRUT.

No.118  
18th February, 1948. D: 2.30 p.m. 19th February, 1948.

Confidential.

My immediately preceding telegram.

There is no question of Palestine being reinforced with additional units. Statement referred to routine reinforcement of units still in Palestine to replace soldiers repatriated, demobilised or evacuated owing to illness.

2. Even if units are due to leave Palestine very shortly the nature of their duties may require them to be kept up to strength until the last moment.

A A A A

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
Reference -					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



116

E

1882

70

10 FEB 1948

Registry  
Number  
FROM

E1882/4/51

No.

41 Minute

Dated

10 March

Received  
in Registry

7 Feb

10

Security Council Meeting, 10 March 1948.  
 Technical Secretary due to arrive morning 15  
 Feb in New York. If security staff arrives  
 early, Technical Secretary would have to fly to  
 New York.  
 Request to be sent asking UN del to  
 inform if there are likely to be any major  
 changes in the programme.

Last Paper.

1819

(Minutes.)

253.107  
12

References.

G.N.P.P. New York tel 448 12/2

Begin to C.O., Private Office

273.137  
12

(Print.)

(How disposed of.)

tel New York 569  
 ltrd W. Van 1608  
 9 Feb  
 8, 80. Feb 11.

S. G.N.P.P.

Private Sec.

80

Feb 14

(Action  
completed.)

11/11

(Index.)

11/11

Next Paper.

1891

[26513 F.O.P.]

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Nothing to be Written in this Margin.

Minutes.

Mr. Butler 1082 71 E  
10 FEB 1948 sent to New York 1948

As you know, the Colonial Secretary intends to go from Halifax to New York by train to arrive on the morning of the 15th.

Should the Security Council threaten to start meetings a bit early, or should the "Equilibrium" be delayed, Mr. Breck Jones would have to fly down to New York.

Smith, Colonial Office, asks if we could send off a tel. to New York asking whether they could let us know by, say, the 13th if there are likely to be any major changes in the programme. Could you please do this?

P. Skinnon  
7/2.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



NOTHING TO BE WRITTEN IN THIS MARGIN.

3149 Wt. 26469/137 100m 9/46 (51) F.&S.

Registry  
No. *E*

~~Top Secret.~~  
~~Secret.~~  
Confidential.  
~~Restricted.~~  
~~Open.~~

Draft.

UK Del. New York

Telegram.

No. *569*

(Date) *Feb. 9*

Repeat to:—

Washington 1608.

~~Fin Clair.~~  
~~Code.~~  
Cypher.

Distribution:—

*Depl.*

Copies to:—

*C.G.*

F.O.,

194

Despatched

M.

*Immediate*  
~~Confidential~~

Addressed to U.K. Delegation New  
York, telegram no 569 of 769, repeated  
for information to Washington.

~~My telegram no.~~

The Colonial Secretary is travelling  
by the Aquitania to Halifax, and  
intends to proceed from there by train,  
arriving in New York on the morning  
of the 15th February.

2. He is however prepared to fly  
from Halifax if you should consider  
this necessary, either because the  
Security Council begins to discuss  
Palestine sooner than we now expect,  
for

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
Reference:—					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



or because the Aquitania is delayed.

3. Please let us know not  
later than the 12th if you think  
this change of plans will be necessary.

H.B. 7/12

NOTHING TO BE WRITTEN IN THIS MARGIN.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



Cypher/OTP  
E  
Confidential

DEPARTMENTAL DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to the United Nations)

No. 569

9th February, 1948 D: 5.02 p.m. 9th February, 1948

Repeated to: Washington No. 1608

IMMEDIATE  
CONFIDENTIAL

Addressed to United Kingdom Delegation New York,  
telegram No. 569 of February 9th, repeated for information  
to Washington.

The Colonial Secretary is travelling by the Aquitania to Halifax, and intends to proceed from there by train, arriving in New York on the morning of the 15th February.

2. He is however prepared to fly from Halifax if you should consider this necessary, either because the Security Council begins to discuss Palestine sooner than we now expect, or because the Aquitania is delayed.

3. Please let us know not later than the 12th if you think this change of plans will be necessary.

G G G G

73

1	2	3	4	5	6
1	1	1	1	1	1

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



DEPARTMENTAL.

(From United Kingdom Delegation to United Nations)

IMMEDIATE.  
CONFIDENTIAL.

Your telegram No. 569. <sup>E</sup>

Special report is not yet ready and there is no prospect of discussion in Council before next week. There therefore seems no need to alter schedule.

FO 371 / 68532									
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON									



COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Tel. New York  
4/11 18 Feb

8, Abroad. Feb 20 on  
+ W. Poynton. POE 1891  
Feb 20<sup>th</sup>

Tel. New York 687  
Rptd. W. Poynton 1891

8, as above  
Feb 14.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
				2	

Reference:-  
**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



76  
[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher/OTP

WORLD ORGANISATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to the United Nations)

No. 391

D. 1.40 p.m. 9th February, 1948.

9th February, 1948.

R. 6.50 p.m. 9th February, 1948.

Repeated to Jerusalem

Washington Saving

MOST IMMEDIATE

SECRET

GIANT

E 1891

10 FEB 1948

Addressed Foreign Office telegram No. 391 9th February repeated for information to Jerusalem and saving to Washington.

Your telegram No. 543.

Palestine.

I am informing Commission of paragraph 1 and also of expected arrival of Colonial Secretary, which has been reported by Reuters from London. Incidentally you will no doubt send in due course necessary credentials for Mr. Creech-Jones; cf. my telegram No. 19.

2. With reference to point (1) of paragraph 1 Federspiel indicated to me recently that Commission might find it useful to send one or two of its members to London for discussion of specific points. I have therefore worded invitation "Discussions with Members of Commission".

3. I presume that point (3) in paragraph 1 of your telegram implies that there is no (repeat no) question of modifying date of 15th May should Commission elect to go to Palestine before May 17th (cf. paragraph 2 of my telegram No. 325) but that only question at issue is whether fortnight's overlap should be extended. Please confirm.

Foreign Office please repeat to Jerusalem as my telegram No. 76.

[Copy sent to Colonial Office for repetition to Jerusalem.]

///

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



Registry  
No. E1891/4/31

Top Secret  
Secret  
Confidential  
Restricted  
Open

Draft.

UK Del.  
New York

Telegram.

No. 687

(Date) Feb. 14.

Repeat to:-

Washington  
Jerusalem

En Clair.

Code.

Cypher.

Distribution:-

World Orgn.

Copies to:-

Pub. circulation

F.O.,

194

Despatched 9 M.

Immediate

Addressed to UK Del New York tel.  
of 14 Feb. reftd for inform to  
Washington & Jerusalem.

Your telegram no. 391

Paragraph 3.

Your interpretation confirmed

H-13. 14/12

NOTHING TO BE WRITTEN IN THIS MARGIN.

3149 WT 26469/137 100m 9/46 (51) F&S.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



En Clair  
E1891/4/31

WORLD ORGANISATION DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No. 687

D. 9.51 p.m. 14th February, 1948.

14th February, 1948.

Repeated to: Washington No. 1871.  
Jerusalem.

URGENT

Addressed to United Kingdom Delegation, New York  
telegram No. 687 of 14th February, repeated for  
information to Washington and Jerusalem.

Your telegram No. 391, paragraph 3.

Your interpretation confirmed.

zzz

76

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	1	2			

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Registry  
No. E1891/6/31

S.H.  
Draft.

Top Secret.  
Secret.  
Confidential.  
Restricted.  
Open.

Telegram.  
Secretary-General,  
U.N., NEW YORK.

No. 7/11

(Date) 8/5 Febry

Repeat to London  
Cty by air bag to  
Jerusalem

Washington.

N. York. W.H.D.

2.5.18

2022: 22. 22. 22.

Departmental

En Clair.

Xerox Treary

Xerox Treary

Distribution: CMCA

P. Secretary 16/2

first.

Copies to :-

Mr. Poynton,  
Colonial Office.

11.10.18

10<sup>40</sup> am.

F.O.,

February,  
Despatched

1948.

M.

~~Not~~ Immediate

Addressed to U. N. New York

repeated for information Saving to  
Jerusalem and Washington.

I have the honour to inform you that  
the Right Honourable A. Creech Jones, M.P.,  
His Majesty's Secretary of State for the  
Colonies, will represent the United  
Kingdom in the Security Council  
discussions on Palestine.

BEVIN

18.2

1	2	3	4	5	6
1	2	3	4	5	6

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



En Clair  
E. 1891/4/31

80  
DEPARTMENTAL

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations).

Unnumbered.

D. 11.21 a.m. 18th February.  
1948.

IMMEDIATE

I have the honour to inform you that the Right Honourable A. Creech Jones, M.P., His Majesty's Secretary of State for the Colonies, will represent the United Kingdom in the Security Council discussions on Palestine.

BEVIN.

EEE

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



E

E 1892

81

1948

PALESTINE

10 FEB 1948

Registry  
Number

E1892/4/21

TELEGRAM FROM

No.

11111

Dated

New York

Received  
in Registry

892

9 Feb

13

Report of Commission on Palestine  
 Rpt. of 542 (E1892/4/21) P. 11  
 Report of Commission on Palestine  
 Report of 542 (E1892/4/21) P. 11  
 Report of 542 (E1892/4/21) P. 11

Last Paper.

1891

(Minutes.)

References.

H.B. 127

(Print.)

(How disposed of.)

8 Whitham Co  
 1 Herman Boboff  
 M13a  
 M14  
 Adm 7  
 011  
 Feb 10<sup>th</sup>  
 E.E. 904

(Action  
completed.)

(Index)

Feb 11/2

Feb 11/2

Next Paper.

1903

30471 10000

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



En Clair

WORLD ORGANISATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No.392 D. 2.45 p.m. 9th February, 1948  
9th February, 1948 R. 8.30 p.m. 9th February, 1948

Repeated for Information to Washington Saving.

IMMEDIATE

GIANT

E 1892

10 FEB 1948

Addressed to Foreign Office telegram No.392 of 9th February, repeated for information to Washington Saving.

Your telegram No.545.-E

Parliamentary question concerning arrival of Commission in Palestine.

No objection. Following is remainder of text.

[Begins].

I have the honour to inform you that I have been directed by the United Nations Palestine Commission to communicate to you its views regarding the answer given by you on behalf of your Government at the twenty-seventh meeting of the Commission on 30th January 1948 to one of the questions which the Commission had presented to you on 19th January.

You will recall that the second of the questions relating to the Commission's discharge of its administrative responsibilities was as follows:

"Is it to be understood from Sir Alexander's statement to the Commission at its sixth meeting on 14th January that his Government would be "prepared to agree to the Commission's arrival in Palestine shortly before the mandate is terminated, in order that there may be an overlap of say, a fortnight during which the Commission can take up its responsibilities", that the Government of the United Kingdom would not regard favourably a decision of the Commission to come to Palestine at an earlier date if the Commission should consider this necessary for the discharge of its functions"?

Your formal reply to this question stated that:

"His Majesty's Government in the United Kingdom would not regard favourably any proposal by the Commission to proceed to Palestine earlier than two weeks before the date of the termination of the mandate".

[Ends].

2. Letter continues "I am to inform you" etc. as in my telegram No.325.

k k k

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



5	1948	Palestine	E1903 / G 83
		EASTERN	

E1903 1 ~~4~~ 1 <sup>31/6</sup>  
 Palestine: United Nations Commission  
 Cabinet Office  
 C. H. (48) 12th Council  
 Min 1.  
 Dated 5 Feb.

Last Paper	(Minutes)
E1789	
References	
E1789/4/9 E1724/8/9.	1. Prime Minister's Office Mr. Kelshy & Mr. F. Roberts Feb. 7th DB 11/3 JP 11/3

(Print)
(How disposed of)
Del. U.K. Del New York no 543 Feb 17. Rptd. 1575. w/ran

(Action completed)	(Index)
25 12/13	12/13

Next Paper

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



5 Feb. 1948 84

(Previous  
Reference:  
C.M.(48) 8th  
Conclusions,  
Minute 6)

✓ 10/15/11 6.2

1. The Cabinet considered a memorandum by the Foreign Secretary and the Secretary of State for the Colonies (C.P.(48) 42) seeking guidance on the attitude to be adopted by the United Kingdom Delegation when the report of the United Nations Commission on Palestine was discussed by the Security Council and proposing that the Secretary of State for the Colonies should go to New York to lead the Delegation. They also had before them memoranda by the Secretary of State for the Colonies (C.P.(48) 40 and 41) describing the present situation in Palestine and summarising the statements made on behalf of His Majesty's Government on their attitude to the implementation of the United Nations Plan.

Arrival of  
United Nations  
Commission in  
Palestine

The Cabinet were informed that the United Nations Commission had asked that His Majesty's Government should reconsider their refusal to permit them to enter Palestine more than two weeks before the termination of the Mandate on 15th May. If no concession were made on this point, we should be open to criticism for failing to give the Commission the minimum co-operation necessary to enable them to discharge their task. On the other hand, the Commission's arrival in Palestine would so gravely affect the security situation as to render impossible the task of maintaining civil administration over the whole country for more than a very limited period; and a longer period of overlap would increase the risk of open conflict with the Arabs, since it would be difficult for us to avoid the appearance of collaboration in the enforcement of the partition plan. The High Commissioner for Palestine, after consultation with the General Officer Commanding, had stated on 14th February that the earlier arrival of the Commission would increase greatly the risk of a break-up of the withdrawal plans.

Ministers took the view that the first task of the United Kingdom Delegation should be to explain and defend the policy which His Majesty's Government had pursued in recent months, and to rebut any criticism of their attitude towards the United Nations. It was, however, important to convince the Commission of our readiness to give them all possible help within the limits of the policy which had been clearly laid down during the meeting of the General Assembly, and any desire on the part of the Commission to come to London for further discussions should be encouraged. The Commission might also be informed that facilities would be given for a nucleus of their staff to proceed to Palestine well in advance of 1st May. While the Cabinet did not wish at this stage to reach a final decision on whether the period of overlap might be extended, they thought that the United Kingdom Delegation might indicate that this was a matter which could be discussed when the Commission came to London. It would be preferable that any indication of our willingness to help the Commission on these lines should be given to them in private rather than announced at a meeting of the Security Council.

I agree that the  
 estimate for that  
 part may prove  
 the second is already  
 paid in properly.

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
		1		2					

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Evaluation  
of Tel Aviv

The Cabinet were reminded that the United Nations plan of partition provided that the Mandatory Power should use its best endeavours to ensure that an area situated in the territory of the Jewish State, including a seaport and hinterland adequate to provide facilities for a substantial immigration, should be evacuated not later than 1st February. The Commission had been informed that His Majesty's Government were not prepared to comply with this requirement. This decision had been taken on the ground that to evacuate Tel Aviv would not only cause a grave deterioration in the internal security situation, but also render it impossible for the Arab States to maintain their existing policy of restraint.

It was urged that our refusal seriously prejudiced the Jews by depriving them of freedom to import arms; and the suggestion was made that it was unfair to enforce a rigid control over the importation of arms for use by the Jews in view of the ease with which the Palestinian Arabs could obtain arms from neighbouring countries. The general view of the Cabinet was, however, that no relaxation of the control over the importation of arms would be justifiable.

Progressive  
transfer of  
power to  
United  
Nations  
Commission

The Cabinet were reminded that the United Nations plan of partition provided for the gradual transfer of power to the Commission by the progressive withdrawal of the civil administration. The Commission had been informed that His Majesty's Government were unable to agree to this and that it was their intention to maintain the civil administration over the whole of Palestine until 15th May, when the Mandate would be terminated and the civil administration would cease to exist. It was explained that good progress had in fact already been made with the devolution of power within Palestine to local authorities in predominantly Arab and Jewish areas and that this process would continue during the remaining period of the British administration. It would thus be possible to lay foundations on which the successor authorities could ultimately build.

There was general agreement that it would not be possible to accede to any proposal for the progressive transfer of power before the 15th May. It was pointed out, however, that the termination of the Mandate for the whole of Palestine on one day might create serious legal and administrative problems. It would, for instance, be necessary to make provision either for the continuance of the existing law of Palestine after 15th May or for another legal system to take its place. Accordingly when the Commission came to London, we ought not to refuse to discuss with them any reasonable proposals for facilitating the transfer of responsibility on the termination of the Mandate.

Enforcement  
of partition  
by an  
international  
force

The Jewish Agency had represented to the Security Council that they should send an international force to Palestine to enforce partition and the United Nations Commission were expected to make a similar request. Any international force would almost inevitably have to include a contingent from the Soviet

PUBLIC RECORD OFFICE										<i>Reference:-</i> <b>FO 371 / 68532</b>	COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON
1	2	3	4	5	6						
1						2					



86

[illegible]

Reference:-  
FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



87

The Cabinet -

- |  |   |   |   |   |   |  |  |  |  |
|--|---|---|---|---|---|--|--|--|--|
| PUBLIC RECORD OFFICE   |   |   |   |   |   |  |  |  |  |
| 1  | 2 | 3 | 4 | 5 | 6 |  |  |  |  |
| 1  |   | 2 |   |   |   |  |  |  |  |
| <p><b>FO 371 / 68532</b></p> <p>Reference:-</p>  |   |   |   |   |   |  |  |  |  |
| <p>COPYRIGHT PHOTOGRAPH - NOT TO BE<br/>REPRODUCED PHOTOGRAPHICALLY WITH-<br/>OUT PERMISSION OF THE PUBLIC<br/>RECORD OFFICE, LONDON</p> |   |   |   |   |   |  |  |  |  |



88

- (6) Approved the proposal made in paragraph 5 of C.P.(48) 42 with regard to the attitude to be adopted by the United Kingdom Delegation to any resolution calling for the use of sanctions against members of the Arab League.
- (7) Invited the Lord President to discuss with the Secretary of State for the Colonies and the Chief Whip the possibility of deferring the introduction of the Palestine Bill until the completion of the Security Council's discussions on Palestine.

PUBLIC RECORD OFFICE										<i>Reference:-</i> <b>FO 371 / 68532</b>	COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON
1	2	3	4	5	6						
	1										
				2							





10, Downing Street,  
Whitehall.

Telegram was telephoned  
to me & app'd by the S/S. It was despatched  
yesterday.

E1903/4/

My dear Roberts

Just by way of confirmation of our telephone conversation this morning, I send you the attached copy of the draft of the telegram which the Prime Minister wishes to have sent to the Secretary of State for Commonwealth Relations in New York, if the Foreign Secretary agrees.

I am sending copies of this to Carter  
and Machtig.

James  
Lawrence Helsing

Frank Roberts, Esq., C.M.G.,  
Foreign Office.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1		2			
<div>Reference:-</div> <div>FO 371 / 68532</div>					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



90

SECRETARY OF STATE FOR COMMONWEALTH RELATIONS

It has now been arranged that the Secretary of State for the Colonies should arrive in New York on the 15th February in order to make himself acquainted with the position before the Palestine question comes before the Security Council. I hope that you will have made sufficient progress with the India Pakistan business to return as soon as possible after his arrival. I think that it is undesirable that you should visit Ottawa at this juncture as your visit would be exploited in Newfoundland by the opponents of Confederation. Gordon Macdonald will be seeing you on this.

7th February, 1948

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



Registry

No. E1903/4/9

~~TOP SECRET~~  
Secret.  
~~CONFIDENTIAL~~  
~~SECRET~~  
CODE

H.B.

Draft.

U.K. Delegation,  
New York.

Telegram.

No. 543

(Date) Feb 7

Repeat to :—  
Washington,  
Jerusalem.

C.O. concur.

*H. Beely* 7/2

*B. G. G. G. G.* 7.2

~~En Clair.~~  
~~Code~~  
Cypher.

Distribution :—  
World Organisation.

Copies to :—

F.O.,

February 1948.

Despatched

M.

IMMEDIATE

SECRET

GIANT

Addressed to U.K. Delegation, New York  
telegram No. 543 of February 7<sup>th</sup> repeated for  
information to Washington and Jerusalem.

The Palestine situation was examined by  
the Cabinet on the 5th February. It was  
agreed that you should be asked to inform the  
United Nations Commission:

(i) that H.M.G. would welcome an opp-  
portunity for discussions with them in London;  
(ii) that all reasonable facilities would  
be given for a nucleus of their staff to visit  
Palestine in advance of the 1st May;

(iii) that the question whether the  
Commission should proceed to Palestine before  
the 1st May should be left over for discussion  
in London.

2. It may be necessary to state point (i) in  
answering a Parliamentary Question on Monday  
the 9th February. Point (ii) has already  
been given publicity here. Point (iii) how-  
ever should be communicated to the Commission  
in confidence.

3. The Cabinet confirmed the proposal that  
the Colonial Secretary should go to New York  
when the question of Palestine was placed on  
the agenda of the Security Council. Ministers  
took the view that the first task of the

U.K./

NOTHING TO BE WRITTEN IN THIS MARGIN.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



4. It was also agreed that when the question of the establishment of an international force was discussed by the Security Council, the U.K. Delegation should:

(b) reaffirm the intention of H.M.G. to withdraw their forces from Palestine by the 1st August and their unwillingness to undertake either individually or collectively in association with others to impose the United Nations decision by force;

and (c) abstain from voting but not exercise a veto.

5. It was agreed that if any resolution condemning the Arab States is placed upon the agenda of the Security Council, the U.K. Delegation should ensure that they are given a fair hearing in accordance with Article 31 of the Charter.

**NOTHING TO BE WRITTEN IN THIS MARGIN.**

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*FO 371/68532*

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



92  
[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP  
SECRET

WORLD ORGANISATION DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No. 543.

7th February 1948.

D. 8.45. p.m. 7th February  
1948.

Repeated to Washington No. 1575.  
Jerusalem.

IMMEDIATE

SECRET

GIANT

Addressed to United Kingdom Delegation, New York telegram No. 543 of February 7th repeated for information to Washington and Jerusalem.

The Palestine situation was examined by the Cabinet on the 5th February. It was agreed that you should be asked to inform the United Nations Commission:

(i) that His Majesty's Government would welcome an opportunity for discussions with them in London;

(ii) that all reasonable facilities would be given for a nucleus of their staff to visit Palestine in advance of the 1st May;

(iii) that the question whether the Commission should proceed to Palestine before the 1st May should be left over for discussion in London.

2. It may be necessary to state point (i) in answering a Parliamentary Question on Monday the 9th February. Point (ii) has already been given publicity here. Point (iii) however should be communicated to the Commission in confidence.

3. The Cabinet confirmed the proposal that the Colonial Secretary should go to New York when the question of Palestine was placed on the agenda of the Security Council. Ministers took the view that the first task of the United Kingdom Delegation should be to explain

/and

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
	2				
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



and defend the policy which His Majesty's Government had pursued in recent months and to rebut any criticism of their attitude to the United Nations.

4. It was also agreed that when the question of the establishment of an international force was discussed by the Security Council, the United Kingdom Delegation should:

(a) make it clear that it was for the Council to determine what support was to be given to the United Nations Commission in Palestine;

(b) reaffirm the intention of His Majesty's Government to withdraw their forces from Palestine by the 1st August and their unwillingness to undertake either individually or collectively in association with others to impose the United Nations decision by force; and (c) abstain from voting but not exercise a veto.

5. It was agreed that if any resolution condemning the Arab States is placed upon the agenda of the Security Council, the United Kingdom Delegation should ensure that they are given a fair hearing in accordance with Article 31 of the Charter.

.....

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



E 1904

10 FEB 1948

~~DISTRIBUTION~~

---

PRICE

\_\_\_\_\_

to United Nations

— 100 —

h February, 194

— 10 —

h February, 194

FORM No. 306

Telegram No. 396

on to Jerusalem

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
	2				

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



# CYPHER

16344 Wt. 22753-S 10m 9/47 C.S.S.

C. R. O.

Mr. Shannon 12/48.

Mr.

Mr.

Mr. Syers

Sir Charles Dixon

Depy. U.S. of S.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

E 1904/4/31

**DRAFT.** TELEGRAM

FOREIGN OFFICE

TO NEW YORK (UK Del) 610

Report to:

Washington 1698

Jerusalem

by her.

World Organ.

Further action.

Printing.

*Immediate*  
**Secret**  
*Grant*

*answered 13 UK Del New York  
tel no 610 to 11 Feb refd  
for info to Washington  
and Jerusalem.*  
**96**

Your telegram No. 96. [RECEIVED]  
Commonwealth Relations Office  
S.P.O. are informing Gov. nments  
of Canada, Australia, New Zealand,  
South Africa, India, Pakistan and  
Ceylon of decisions in paragraph 1  
of my telegram No. 543 adding that  
proposal to prolong by week or  
two period during which Commission's  
presence in Palestine will overlap  
mandate remains under consideration.  
S.P.O. telegram continues with  
substance of paragraphs 3, 4 and 5.  
C.R.O. telegram does not (repeat not)  
however state that decisions were  
taken by Cabinet.

2. No objection to your giving  
~~United States~~ to other Commonwealth Delegations  
similar information in confidence,  
now to your informing the United  
States Delegation of the decisions in  
paragraph 1 of my telegram no 543  
107  
12

PA 33

11.2

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



97  
[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on.]

Cipher/MP WORLD ORGANISATION DISTRIBUTION.  
E/1904/4/31.

FROM FOREIGN OFFICE TO NEW YORK.

(To U.N. Delegation to United Nations).

No. 610.

11th February, 1948. D. 5.20 P.M. 11th February, 1948.  
Repeated to Washington No. 1698 and to Jerusalem.

IMMEDIATE  
SECRET  
GIANT

Addressed to U.N. Delegation New York, on 11th February, repeated for information to Washington and Jerusalem.

Your telegram No. 596. [PALESTINE.] Commonwealth Relations Office are informing Governments of Canada, Australia, New Zealand, South Africa, India, Pakistan and Ceylon of decisions in paragraph 1 of my telegram No. 545 adding that proposal to prolong by week or two period during which Commission's presence in Palestine will overlap mandate remains under consideration. C.R.O. telegram continues with substance of paragraphs 3, 4 and 5. C.R.O. telegram does not (repeat not) however state that decisions were taken by Cabinet.

2. No objection to your giving to other Commonwealth Delegations similar information in confidence, nor to your informing the United States Delegation of the decisions in paragraph 1 of my telegram No. 545.

0:0

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



1934

From the Secretary of State for the Colonies.

To the Officer Administering the Government of

Date 17 February, 1948.

No.

SEVEN.

- 1) CYPRUS NO. 11...
- 2) GIBRALTAR NO. 11...
- 3) KENYA NO. 11...
- 4) TANGANYIKA NO. 11...
- 5) TANGANYIKA NO. 11...

Refusal of His Majesty's Government to agree to arrival of United Nations Commission in Palestine before May 1st has led to widespread accusations of obstruction and consequent loss of goodwill.

2. The fact is that His Majesty's Government have no intention of obstructing Commission's work, and are doing their best to fit Commission's requirements into their plans for withdrawal from Palestine.

3. We are advised that arrival of Commission will almost certainly be signal for general flare-up of violence in Palestine. In this connexion it might be well to recall that arrival of International Commission in Czechoslovakia led to serious trouble. Situation in Palestine is infinitely more complicated and dangerous. It is therefore essential that Commission should be met at an exploratory session, its mission being to go to Palestine with a view to arriving to enforce a decision which has been accepted not only by majority of inhabitants of the country itself but by every one of the neighbouring countries.

4. It is however not necessary for Commission itself to go to Palestine in order to begin its preparatory work. Palestine Government have offered to receive members of its Secretariat at any time, and this offer has been communicated to the Commission in New York by Sir. Gordon M. It is surely better from Commission's point of view that its staff should start work in a relatively calm atmosphere than to arrive with Commission itself and to find the country in chaos.

5. While this concession should be emphasised it should also be pointed out that His Majesty's Government have consistently and publicly stated, from the beginning, that Britain could not be party to the imposition of any decision on Palestine which was not acceptable to both Jews and Arabs. It follows that Commission cannot begin to enforce partition plan while the mandatory power is responsible for maintaining order.

6. We have, too, responsibility to our own troops and police which we should not be ashamed to stress, in view of the extreme reluctance which has been so far shown by other members of the United Nations to volunteer to take their place.

U.S. of S.  
Colonial Office

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



E

E 1956

99

11 FEB 1948

948

PALESTINE

Registry  
Number

E1956/4/31

FROM

T M Moutia

No.

Colonial Office

Dated

t M Bealey.

Received  
in Registry

4 Feb

11 ~

Implementation, (Canadian Delegation)

Refer New York 11 222 (E1239/4/31) Re a report  
letter to Trafford House in relation to  
attention to the outstanding remarks attributed to  
the Canadian delegation that during the assembly  
they had found themselves alone in drawing  
attention to the obvious gaps in the plan as  
regards implementation, when another Trafford House  
report.

Last Paper.

1954

(Minutes.)

H.B. 11/12

References.

(Print.)

(How disposed of.)

(Action  
completed.)


(Index.)



Next Paper.

1957

26513 F.O.P.

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON





The Church House,  
Great Smith Street,  
S.W.1.

My Reference .....

9th February, 1948.

Your Reference .....

E 1950

11 FEB 1948

7, dear Bealey.

In a recent letter to Mr. [redacted] in New York, I drew his attention to the astonishing remark attributed to the Canadian Delegation in paragraph 4 of UNDEE telegram to the Foreign Office No. 222 of 27th January, that "during the assembly they had found themselves alone in drawing attention to the obvious gap in the Plan as regards implementation, since the United Kingdom representatives refrained from taking sides...". You may care to see the enclosed copy of Trafford Smith's reply. Unless you have any comment, I do not think it is worth while carrying the matter further.

J. E. Martin  
(J. E. Martin)

H. Bealey, Esq., CBE.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					

Reference:-  
**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



161

6th February, 1948

Thank you for your letter of February 3rd in which you refer to the Canadian Delegation's statement about implementation discussions during the Assembly.

As you will have realised from our telegram No. 222, the remarks of Ignatieff, with whom the discussion in question took place, were made merely by way of historical illustration, and we did not feel called upon enter into an argument as to what had actually taken place at the Assembly. Moreover, I must confess that on the spur of the moment neither Falls nor I felt sufficiently confident of our facts to contradict Ignatieff's account, which was apparently based on a vivid recollection of his own. What he said was, in detail, that the Canadian Delegation had, at one moment during the Assembly, sought timidly to express their misgivings about the implementation aspects, but that the only result had been discouragement from the Americans and a speech by the Soviet representative accusing Canada of defeatism in regard to a United Nations plan and insinuating that her attitude was a cloak for the strategic ambitions of the United Kingdom. Ignatieff added that on that particular occasion his Delegation had received no verbal support from the United Kingdom and had therefore felt obliged to shut up.

All this, of course, may be a highly coloured version of whatever the facts were, and it did not purport to be an account of the picture throughout the Assembly. It was said, moreover, in perfect good humour and with the express object of making the point about future proceedings in the Security Council recorded in paragraph 4 of our telegram.

John Martin, Esq., C.B., C.V.O.,  
Colonial Office,  
London, S.W.1.

I/-

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1				2	
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



102

- 2 -

I doubt, therefore, whether there would be any particular point in returning to the charge with Ignatieff at this late hour. If, however, the more detailed account of his remarks given above strikes any chord in your memory, perhaps you would let us know so that we could take any suitable opportunity of getting things into their right perspective.

(Trafford Smith)

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
References:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					







54-617-11

Page 3  
14.2

PUBLIC RECORD OFFICE					
1		2		3	
				4	
					5
					6



En Clair

104  
WORLD ORGANISATION DISTRIBUTION.

FROM NEW YORK TO FOREIGN OFFICE.

(From United Kingdom Delegation to United Nations)

No. 418

D. 8.21 p.m. 10th February 1948

R. 2.10 a.m. 11th February 1948

10th February 1948.

Repeated to Jerusalem

Washington Saving.

1966

IMMEDIATE.

11 FEB 1948

GIANT.

Addressed to Foreign Office telegram No. 418 of  
10th February repeated for information to Jerusalem  
and Saving to Washington.

My telegram No. 359. E

Palestine.

First report of Commission to Security Council  
formed first item on Council's agenda this afternoon.  
Chairman read letter from Misicki suggesting that  
consideration of first report, which was for information  
only should be deferred until receipt of special report  
which would contain recommendations for action by the  
Council. He proposed that this course should be  
followed.

2. Syrian Delegate then raised question whether Commission  
had any right to submit a report to the Council in this  
way. Under General Assembly rule 82 (viz of provisional  
rules dated April 1947) members of Commission should have  
been elected by secret ballot. The five members of  
the Palestine Commission had been nominated and the  
whole proceeding was therefore improper.

3. His second point was that by the terms of its  
resolution the General Assembly had merely recommended  
to the United Kingdom and all other members of the  
United Nations the adoption and implementation of the  
plan. The first question to be considered was therefore  
whether the United Nations had adopted the plan or not  
and the present proceedings were therefore premature.

4. The Chairman indicated that Syrian Delegate's  
remarks would be given their due place in the record and  
after Soviet Delegate had confirmed his understanding that  
discussion of the whole question was to be left until the  
special report had been received Council passed to next item.

Foreign Office please pass to Jerusalem Important  
as my telegram No. 82.

[Copy sent to Telegraph Branch Colonial Office for  
retransmission to Jerusalem].

V V V

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



124

8

1940

E

= 1967

105

11 FEB 1948

PALESTINE

Registry  
Number

E1917/4/31

TELEGRAM FROM

No.

New York.

Dated

Received  
in Registry

1222

10.1.6

11

State for Palestine.  
 The House of Commons has passed a resolution  
 that the British Government should support the  
 establishment of a Jewish state in Palestine.  
 The House of Commons has also passed a resolution  
 that the British Government should support the  
 establishment of a Jewish state in Palestine.  
 The House of Commons has also passed a resolution  
 that the British Government should support the  
 establishment of a Jewish state in Palestine.

Last Paper.

1966

(Minutes.)

Tel. N. N. 1

References.

H.B. 14/2

G.P.P. J.M. Martin 8.1.4 M. Beeley 13/2

H.B. 18/2

G.P.P. P. Stans 35.9 13/2

D.B. 19/2

G.P.P. P. Stans 39.5 17/2

D.B. 20/2

(Print.)

(How disposed of.)

8. Whithersan 8.0  
 1. Sherman 8.0.1.1

M-1.39

M104

M104

M104

M104

Tel. N. N. on E. 196.8

Tel. New York 67.5

Rptel. W. 1.1.1.1

8. 1.1.1.1

(Action  
completed.)

(Index.)

Next Paper.

1968

1047: 1.0.1

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



106

FILES

C

E 1967  
11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

11 FEB 1948

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*Performance -*

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON





0 0 0 0

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



XXXXX  
Secret.  
XXXXX  
Restricted.  
XXXXX  
Immediate

Sir Cadogan,  
New York.

*Telegram.*

No. 673

(Date) Feb 11

*Repeat to :—*

Jerusalem; b. 1948.

Washington. 1862

~~En Clair~~

Code.

*Cypher.*

**Distribution :—**

Trusteeship

*Copies to :—*

# CYPHER

Send

Build

Despatched

 $\mu$ 

Builder  
addressed to UK Tel New York  
Tel No. 675 of Feb 4 repeated in info to Jerusalem and Washington  
Your telegram No. 423. Following for

Burns from Martin in Boynton's absence.

Mohn's proposal appears to us open to objection on two main grounds; (a) appointment of members of Legislative Council by Governor would be major modification of Plan approved by Assembly; (b) Governor would be placed in invidious position of determining by arbitrary action balance of racial sympathy in Council and unless he maintained parity (which it was presumably purpose of these additional seats to avoid) would be strongly criticized by one community or the other. We think that onus of deciding balance between racial groups should be borne by Trusteeship Council in framing Statute and not passed on to Governor thus adding greatly to his already considerable difficulties.

2. e think that the objections to the present draft of Article 20 are therefore not more formidable than the objections to Kohn's amendment. In support of proposal in present draft it may be argued <sup>that,</sup> although the residents in Jerusalem other than Arabs and Jews are comparatively few in number, they represent such substantial distinct interests as would seem to justify the allocation of at least four seats. The allocation of a smaller number of seats to this balancing element in the Council would

expos e

**NOTHING TO BE WRITTEN IN THIS MARGIN.**

113556) Wt. 43697-140 100m 3/47 G.S.St. Gp 620

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1		2			

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



expose the holders to greater pressure or inducement to support either Jewish or Arab interests. There is safety in numbers.)

3. One method of meeting criticism might be to define sectional interests among the "others" which should have each one representative, though difficulty would then arise of deciding which "interests" are qualified to be thus separately represented. Another suggestion which has been made is that the balancing element be enlarged by adding a number of ex-officio members of Council from the holders of certain offices, e.g., the Chancellor of the Hebrew University, the Anglican Bishop, the President of the Supreme Moslem Council, the two Chief Rabbis, the Latin and Orthodox Patriarchs and other religious dignitaries. It would presumably be necessary for such ex-officio members to be "residents" although not perhaps citizens of the City. An enlargement of the Council in this way would reflect the religious and cultural character of the new regime and would introduce a more varied balancing element whose interests would not be uniformly coincident with the interests of Jews or Arabs. It will however no doubt be found that even so on all main political issues line of cleavage <sup>and</sup> will be between Jews and non-Jews, so that once more we are driven back on to the dilemma (which has baffled all attempts at framing a democratic constitution for Palestine and incidentally is illustrated by the history of the Jerusalem Municipality) that either there must be parity which spells deadlock or one side "dominates", a

/position

NOTHING TO BE WRITTEN IN THIS MARGIN.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
Reference -					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



Top Secret.  
Secret.  
Confidential.  
Restricted.  
Open.

*Telegram.*

No. ....

(Date).....

*Repeat to :—*

*En Clair.*  
*Code.*  
*Cypher.*

*Distribution :—*

*Copies to :—*

*F. O.,*

194 .

*Despatched*

*M.*

position which the other rejects to the point of boycott.

4.           e should welcome the comments of the High Commissioner, to whom this telegram is being repeated, both on Kohn's proposal and on our observations in paragraphs 2 and 3 above. Meanwhile we should not recommend United Kingdom support for Kohn's amendment.

7.13. 14  
12

**NOTHING TO BE WRITTEN IN THIS MARGIN.**

(13556) Wt. 43697-140 100m 3/47 G.S.St. Gp 620

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
		1		2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



109

TRUSTEESHIP DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to the United Nations)

No. 675

14th February, 1948

D: 2.55 p.m. 14th February, 1948

Repeated to: Jerusalem

Washington No. 1852

IMMEDIATE  
SECRET  
BUILD

Addressed to United Kingdom Delegation New York  
telegram No. 675 of February 14th repeated for information  
to Jerusalem and Washington.

Your telegram No. 422. Following for Burns from Martin in Poynton's absence.

Moh'n's proposal appears to us open to objection on two main grounds; (a) appointment of members of Legislative Council by Governor would be major modification of Plan approved by Assembly; (b) Governor would be placed in invidious position of determining by arbitrary action balance of racial sympathy in Council and unless he maintained parity (which it was presumably purpose of these additional seats to avoid) would be strongly criticised by one community or the other. We think that onus of deciding balance between racial groups should be borne by Trusteeship Council in framing Statute and not passed on to Governor thus adding greatly to the considerable difficulties with which he will undoubtedly be faced.

2. We think that the objections to the present draft of Article 20 are therefore not more formidable than the objections to Mohn's amendment. In support of proposal in present draft it may be argued that, although the residents in Jerusalem other than Arabs and Jews are comparatively few in number, they represent such substantial distinct interests as would seem to justify the allocation of at least four seats. (The allocation of a smaller number of seats to this balancing element in the Council would expose the holders to greater pressure or inducement to support either Jewish or Arab interests. There is safety in numbers).

3. One method of meeting criticism might be to define sectional interests among the "others" which should have each one representative, though difficulty would then arise of deciding which "interests" are qualified to be thus separately represented. Another suggestion which has been made is that the balancing element be enlarged by adding a number of ex-officio members

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
		1		2	

**FO** 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON



4. We should welcome the comments of the High-Commissioner, to whom this telegram is being repeated, both on Mohn's proposal and on our observations in paragraphs 2 and 3 above. Meanwhile we should not recommend United Kingdom support for Mohn's amendment.

G G G G

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON



15th February, 1948.

1967 4 21

17, dear Harold.

Unless you have any comments, could you please arrange for the immediate despatch of the inclosure hereto to Sir Ian Burns in reply to that contained in telegram No. 442 from U.K.M. I understand that Athieson agreed with you an earlier draft, and I do not think you are likely to object to any of the modifications which have since been made in it.

(J. J. Martin)

H. Geley, Ann., 1934.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



TO THE SECRETARY OF STATE FOR THE COLONIES.

Mr. H. Booley.

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
	1			2					
						Reference:- <b>FO 371 / 68532</b>			
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON									



113

INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.P.)

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 17th February, 1948.  
R. 17th " " 18.50 hrs.

IMPORTANT  
No. 395 Secret.

Addressed to S. of S.  
Repeated to UKDEL, New York, No. 421 (Washington  
please pass).  
" to Washington, No. 401.

Your telegram No. 585 containing Foreign Office  
telegram No. 675 to New York.

Jerusalem Legislative Council.

I have considered the objections mentioned in your telegram and adhere to the views expressed in my telegram No. 581 to New York, repeated to you No. 359, in which I have dealt with the objection that Hohn's proposal would involve modification of plans. This objection would apply more strongly if the balancing element were enlarged by the addition of ex officio members, and it would, moreover, be most difficult to determine where such addition should stop. The selection suggested in paragraph 3 of your telegram seems to be quite arbitrary.

2. In regard to the second objection, the Governor would not be in an invidious position if three nominated seats were open to neither Arabs nor Jews. They would be filled by nomination after consultation with local Christian religion heads. There should be no restriction in the Statute limiting candidates to citizens or residents. This method would not only enable the three Patriarchates to be given representation on the lines enjoyed by them under the (Turks), but would also ensure that world Christendom has its due place in the constitution of the Holy City. These three seats carry an importance out of proportion to their mere number and it would be desirable to ensure that they are held by persons immune from partisan influence in the Council.

3. If this solution is attacked on the ground that whereas the Christian religion as such is provided for the other two are not, the answers appear to be

(a) Among the 36 Arab and Jewish seats there is ample room for representation of Moslem and Jewish religious interests throughout the world, and

(b) The non-Arab and non-Jewish Communities are Christians.

Copy sent to:-

Foreign Office - Communications Department.  
Mr. E. Reesley.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	1	1	1	1	1
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



1948.

**E**

PALESTINE

1068

11 FEB 1948

Registry  
Number

E1918/14/31

TELEGRAM FROM

No.

Dated \_\_\_\_\_

Received  
in Registry

*in Registry*

Last Paper.

1964

### References.

(Print.)

(How disposed of.)

8, Waterloo, Co  
Sherman Cat off

M. I. 3a

M.O.L.

Admky

g.m

7ch

Hel New York 6/6 Feb.

8, As Above. Feb 12 1920

(Action completed.)

(Index)

Next Paper.

1975

30471 4.O.F

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference:-

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



115

11 FEB 1948

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP

DEPARTMENTAL.

FROM NEW YORK TO FOREIGN OFFICES.

(From United Kingdom Delegation to United Nations)

No. 423

D. 10.50 p.m. 10th February 1948

R. 2.10 a.m. 11th February 1948

10th February 1948.

Repeated to Jerusalem  
Washington Saving.

IMMEDIATE.  
SECRET.

Addressed to Foreign Office telegram No. 423 of February 10th repeated for information to Jerusalem and Saving to Washington.

Your telegram No. 459 paragraph 2.

Commission welcome opportunity of sending representative to the United Kingdom to discuss food position. Reedman and Neumark of the Secretariat accompanied by one lady secretary will leave by air for London on Friday 13th February or Saturday and propose to call on Nunn at Dover House, Colonial Office during Monday morning to arrange necessary contacts with Ministry of Food.

2. After conclusion of discussions (which Commission hope will not last longer than about a week) it is proposed that Reedman should fly back here while Neumark and secretary stay on in London to clear up outstanding details.

3. Unless I hear from you during next 24 hours I shall assume that there is no objection to these arrangements.

Foreign Office please pass Important to Jerusalem  
as my telegram No. 84.

[Copy sent to Telegraph Branch Colonial Office  
for repetition to Jerusalem].

[Copy sent to Middle East Secretariat].

V V V

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
1				2					
<div style="display: flex; justify-content: space-between;"> <div> <b>FO 371</b>  <b>68532</b> </div> <div>             COPYRIGHT PHOTOGRAPH - NOT TO BE              REPRODUCED PHOTOGRAPHICALLY WITH-              OUT PERMISSION OF THE PUBLIC              RECORD OFFICE, LONDON           </div> </div>									



Registry  
No. E 1988 / 4 / 31

~~Top Secret.~~  
~~Secret~~  
~~Confidential~~  
~~Restricted~~  
Open.

Draft. UK Del.

New York

Telegram.

No. ....

(Date) .....

Repeat to:--

En Clair.

~~Code~~

~~Cypher~~

Distribution:--

Appl

Copies to:--

C.O.

F.O.,

194 .

Despatched

M.

Immediate

Your telegram no. 423

No objection. The <sup>party</sup> ~~Delegation~~  
should however call on BUTCH  
in Bush House instead of  
on NUNN.

H13. 11/

12

116

NOTHING TO BE WRITTEN IN THIS MARGIN.

3149 Wt. 26469/137 100m 946 (51) F&S.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



**En Clair**  
E1968/4/31

DEPARTMENTAL

117

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No. 616.

D. 8.54 p.m. 11th February, 1948.

11th February, 1948.

IMMEDIATE

Your telegram No. 423.

No objection. The party should however call  
on Gutch in Church House instead of on Munn.

ZZZ

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



# OUTWARD TELEGRAM

118

FROM THE SECRETARY OF STATE FOR THE COLONIES

ENTER

Cypher (O.T.P.)

1968 4 21

TO PALESTINE (Gen. Sir A. Cunningham)

Sent 11th February, 1948. 15.00 hrs.

IMPORTANT  
No. 521 Secret.

Following from New York to Foreign Office No. 423 of 10th February repeated for information to Jerusalem No. 34 and Washington. Begins.

Your telegram No. 459 paragraph 2.

Commission welcomes opportunity of sending representative to the United Kingdom to discuss food position. Reedman and Neumark of the Secretariat accompanied by one Lady Secretary will leave by air for London on Friday, 13th February or Saturday and propose to call on H.M. at Dover House Colonial Office during Monday morning to arrange necessary contacts with Ministry of Food.

2. After conclusion of discussions (which Commission hope will not last longer than about a week) it is proposed that Reedman should fly back here while Neumark and Secretary stay on in London to clear up outstanding details.

3. Unless I hear from you during next 24 hours I shall assume that there is no objection to these arrangements. Ends.

## Overseas Negotiations Distribution

Copies sent to:-

- P.S. to the Prime Minister.
- P.S. to the Chancellor of the Exchequer.
- P.S. to the Lord President of the Council.
- P.S. to the Minister of Economic Affairs.
- P.S. to the S. of S. for Commonwealth Relations.
- P.S. to the Minister of Food.
- P.S. to the President of the Board of Trade.
- P.S. to the Minister of Supply.
- The Permanent Secretary to the Treasury.
- Board of Trade - Mr. Lintott.
- Treasury - Mr. Rowe-Button.
- " - Mr. H.S. Apperley.
- Cabinet Offices - Mr. Kinnaird.
- " - Mr. Hall.
- " - Mr. Rowan.
- " - Mr. C.M. Wilson.
- Commonwealth Relations Office - Miss Simpson.
- Colonial Office - Mr. Daines.
- Ministry of Food - Mr. Jenner.
- Ministry of Supply - Mr. Cussens.
- Foreign Office (Economic Relations Dept.) - Mr. W.H. Hugh-Jones.
- Ministry of Fuel & Power - Mr. F.M. Forsyth.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



1968 4 21 119

1011

7

17.40 hrs.

© 2006 Blackwell Publishing Ltd, *Journal of Internal Medicine* 260: 103–110

Your telegram No. 521 of 11th February.

Food Supplies.

I note and welcome the proposed action and trust that early decision will be reached. In this connection you will by now have received my telegram No. 354 of 13th February.

2. I am telegraphing statistics regarding cost of present food subsidies and estimate of their effect on cost of living.

### Overseas Negotiations Distribution

Google sent to:-

P.S. to the Prime Minister.  
 P.S. to the Chancellor of the Exchequer.  
 P.S. to the Lord President of the Council.  
 P.S. to the Minister of Economic Affairs.  
 P.S. to the S. of S. for Commonwealth Relations.  
 P.S. to the Minister of Food.  
 P.S. to the President of the Board of Trade.  
 P.S. to the Minister of Supply.  
 The Permanent Secretary to the Treasury.  
 Board of Trade - Mr. Montagu  
 Treasury - Mr. George Batton  
 - Mr. R.R. Apperley  
 Cabinet Offices - Mr. Harpole  
 " " - Mr. Hall  
 " " - Mr. Ewan  
 " " - Mr. G.H. Wilson  
 Commonwealth Relations - Mr. Simpson  
 Office - Mr. Cairnes  
 Colonial Office - Mr. Lumsden  
 Ministry of Food - Mr. Lawrence  
 Ministry of Supply - Mr. Lawrence  
 Foreign Office (Economic Relations Dept.) - Mr. G.H. Whitehead  
 Ministry of Fuel and Power - Mr. L. Houghton

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*Reference:-*

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

FILES

(From United Kingdom Delegation to United Nations)

Unnumbered  
10th February, 1948

IMMEDIATE

SECRET

Following for Gurney from Fletcher-Cooke.

[ Begins ].

Grateful for latest figures as soon as possible.

[Ends].

Please pass to Jerusalem immediate and to Colonial Office.

[Copies sent to Colonial Office (Telegraph Section)  
for retransmission to Jerusalem and for information].

PPP

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
		1		2	

FO 371

68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON



127

E

122

1948

PALESTINE

2018

12 FEB 1948

Registry  
Number

FROM

No.

Dated

Received  
in Registry

E 2018/4/31

W. B. Mathewson

21872/154/26/48

L. M. Bailey

9 Feb

12 -

Reports of International Regime for Jerusalem  
 Enclosed copy of note of points discussed at  
 meeting on 20 Feb about Jerusalem.  
 1. Appointment of Governor.  
 2. Council of Governor and assumption of  
 functions.

Last Paper.

1975

References.

(Print.)

(How disposed of.)

(Minutes.)

H23. 127/2

(Action  
completed.)

L. M. Bailey 13/2

(Index.)

L. M. Bailey 14/48

Next Paper.

2038

F26513 F.O.P.

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



# JERUSALEM

Mr. Rees-Williams is calling on the Secretary of State at 3.15 on Tuesday, 10th February, to discuss the precautions which might be taken to secure the physical protection of the city of Jerusalem and, in particular, the Holy Places after 15th May.

2. The United Nations plan for Palestine provides for a special regime covering the city of Jerusalem and a small surrounding area. This special regime is to come into force two months after the withdrawal of British troops i.e. on 1st October. Between 15th May and 1st October, the United Nations Commission will be responsible for Jerusalem as for the rest of Palestine.

3. H.M. Government cannot, of course, play any part in establishing the special regime for the Jerusalem area. It is for consideration, however, whether they should attempt to make some contribution to the different problem of providing for the physical safety of the city itself after the termination of the Mandate and the withdrawal of our troops.

4. It is expected that Mr. Rees-Williams will make proposals along the following lines:-

(a) that the Trusteeship Council, who will be responsible for the special Jerusalem regime, should ask the United Nations Commission to let that Regime come into operation in May instead of October.

(b) that the Trusteeship Council should appoint the first Governor with the least possible delay (we learn, however, that Mr. Ryckmans has indicated his unwillingness to accept this appointment, and no other candidate is yet in sight.)

(c) that either the Governor himself or a Senior Member of his Staff should go to Jerusalem as soon as possible.

(d) that the Governor or his Representative should provide himself with an international security force at least 1,000 strong. The nucleus of this force would be drawn by volunteering from the British Police now in Palestine.

5. The Department are not altogether happy about these proposals. As we see it, the safety of Jerusalem can only be assured by either the provision of sufficient force to quell any disorder or reliance on the good sense of the Arab and Jewish leaders and their readiness to declare Jerusalem an open city. It seems almost certain that the United Nations will not be able to provide sufficient force to protect the City in the event of large-scale disorders. Certainly a security force of 1,000 men would not be adequate for this purpose. It is, therefore, necessary to rely in the first place on a certain minimum of goodwill and reason on the part of the Arab and Jewish communities. The High Commissioner reports that there are indications that both sides would like to treat Jerusalem as an open city.

6. If we are to rely on goodwill rather than on force, the introduction into the scene of a Governor, appointed by the United Nations and responsible not for the city of Jerusalem

It is it is well  
to have a predominantly  
British force

/as

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



as such but for the whole of the Jerusalem area planned by the United Nations, might easily defeat our object. It could not be expected that the Arabs would co-operate with the Governor, and his presence would probably be a factor of disorder rather than of order. In Jerusalem, as in Palestine as a whole, the presence of U.N. authority without adequate force to back it, will not lead to peace.

7. There is an alternative suggestion which has recently been mentioned by the High Commissioner and which seems to deserve consideration. This is that the present mayor of Jerusalem, who is a British official, should continue to exercise his authority (over the city and not of course over the U.N. "Jerusalem area") for as long as possible after 15th May until more permanent arrangements can be made. He would, of course, be acting not as a British official but as the head of a municipality on the same footing as the heads of other Palestinian municipalities who happen to be either Arabs or Jews. Much responsibility will necessarily fall on the municipal authorities of Palestine when the mandate comes to an end. Those authorities will ensure some continuity of administration, and may make an important contribution to the maintenance of public order. Why should Jerusalem alone be denied this chance of more-or-less peaceful and orderly life during the period of transition after our withdrawal? The continuance in office of the present British Mayor, with the assistance of the Arab and Jewish Police Forces which are now being organized in Jerusalem and possibly ~~members~~ of a small force of British volunteers, would certainly be more acceptable to the Arabs and probably not much less acceptable to the Jews than the introduction of a U.N. Governor with an international security force. It would, therefore, offer a better chance of accomplishing the end in view, namely the physical preservation of the city and especially of the Holy Places.

*H. Beeley*

9th February, 1948.

*W. F. M. M. M.*

*I agree that this is worth exploring*

*W. F. M. M. M.*

*J. G. Sanger*

*Becky showed me today about this*

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	1	2			
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					





SECRET

The Church House,  
St. Smith Street, 124  
London, S.W. 1.

February 9, 1948.

My Reference 75872/154 20/48.

Your Reference .....

E 2018

12 FEB 1948

*My dear Butler*

I enclose a copy of a note of the points discussed at our meeting on 30th January about Jerusalem on which there was a divergence of view between our two departments. Mr. Rees-Williams is now to discuss some of the issues with the Foreign Secretary at 5.15 p.m. on the 10th February. Gaisworthy (who leaves for New York on the 11th February to assist Sir Alan Burns at the Trusteeship Council Meeting on Jerusalem) and I will be accompanying Mr. Rees-Williams.

Since our meeting, we have been considering further here the problem of a successor regime for Jerusalem and my Secretary of State has approved certain proposals which he felt would be better discussed between Ministers than submitted formally to you in writing. On the termination of the mandate the High Commissioner believes that the Jews will be too closely occupied with the problems of setting up their own State to wish to make trouble in Jerusalem and, indeed, the Jewish Agency's Political Department have assured the Palestine Government that they would make no attempt to set up ~~an~~ administration there. The Arab plans, so far as the Palestine authorities are aware, provide for attacks on Jews in other parts of Palestine but do not contemplate any offensive action against Jews in Jerusalem. Although the dangers of intercommunal conflict in Jerusalem are always present there are indications that the parties concerned are, in the main, prepared to accept an international regime for the City of Jerusalem.

/Sincerity

H. LAMONT, Secy. Gen.

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



Difficulty arises from the fact that under the United Nations Plan the Commission appears to become responsible, on our military withdrawal, for the administration of the whole of Palestine and, since the special regime for the City comes into existence "two months after the evacuation of the armed forces of the Mandatory power has been completed", it follows that responsibility for the administration of Jerusalem in the interim period between the withdrawal of our military forces from the City in May and the 1st October, i.e., 2 months after completion of the evacuation of Palestine on 1st August, rests with the Commission. In view of the attitude of the Arab population to the Commission it is clear that any attempt by the Commission to undertake the direct administration of Jerusalem would be most bitterly opposed by them and would in fact be the signal for uncontrollable disorders to begin. The problem therefore, is that ~~of~~ providing for any interim period before the establishment of the international regime and it seems necessary to find some means alternative to the Commission for this purpose.

We feel that the suggestion for Lebanese occupation of the City would, in fact, be Arab occupation and, as such, would be so strongly opposed by the Zionists that it would stimulate that very conflict we are anxious to avoid. The only alternative course of action we have been able to think of is, in brief, as follows:

(a) The Governor should be appointed by the Trusteeship Council with the least possible delay and he, or a senior member of his future staff, selected by him, should go to Jerusalem as soon as possible. We think that it may be necessary for the High Commissioner to re-examine his opinion that the arrival of such an officer could not be permitted before 1st May. We now learn that the only candidate

/for

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



G.R.

125

For Governor we had in mind, M. Ryckmans of Belgium, has now indicated his unwillingness to be considered for the appointment. It therefore seems as though we should be forced to accept any candidate whom the United States Delegation may submit.

(b) The Trusteeship Council should secure the consent of the Commission to the commencement of the international regime under the Statute immediately after the British withdrawal from Jerusalem.

(c) The most urgent need will be to provide a force able to protect the person of the Governor and ensure at least some degree of law and order in the city. The Municipal Police force of 500, half Arab and half Jew, which the Hashemite Government hope to leave in Jerusalem on their departure will, in the High Commissioner's view, have to be reinforced by an international security force at least 1,000 strong.

As we see it the only possible way of organizing an international security force in the short time available would be to begin with a small force from volunteers from the British Police, and this the Governor or his representative should be able to form before he takes over after our withdrawal. This force would of course be only a nucleus for which further recruits would have to be obtained subsequently from overseas.

(d) It will be necessary for the United Nations to provide the Governor with sufficient funds to launch his administration and, in particular, to defray the cost of the international security force which the High Commissioner estimates will be over 34,000 per month, excluding accommodation, arms and ammunition; and also the cost of the Municipal Police force - some 12,000 per month - which the Municipality is unlikely to maintain undaid.

/the

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1					
2					
Reference -					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



The above is designed to serve as an indication of the lines of the proposal which Mr. Ross-Williams wishes to discuss with the Foreign Secretary and should not be read as the final conclusion of Colonial Office view on this issue.

Yours etc,  
*W. H. Ross-Williams*

(W. H. Ross-Williams)

RECORDED IN C.B.  
 11 FEB 1913  
 SENT TO DEPT.  
 18 11 13

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
References:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



## 126

\_\_\_\_\_

A. Appointment of Governor.

Mr. M. Lyckmans was not prepared to be nominated, Sir Alan Burns would have no candidate to suggest. It was recommended that if any other names were suggested they should be telegraphed to London for immediate comment.

1. Arrival of Governor and assumption of functions.

1. 1.

PUBLIC RECORD OFFICE										Reference:-									
1		2		3		4		5		6									
				1						2									
FO 371 / 68532										COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON									



1. The Foreign Office attitude was that there were two aspects to the problem. The United Nations were faced with the problem of applying to Jerusalem the general plan for Palestine. His Majesty's Government wished to ensure that the Holy City of Jerusalem did not become a scene of conflict and carnage after the British withdrawal with desecration of the Holy Places. It was necessary, however, that any steps taken by His Majesty's Government to this end should not involve them in implementation of the United Nations Plan as a whole. Therefore, if any interim arrangements were to be made for the safety of Jerusalem, these arrangements should be totally divorced from the United Nations Partition Plan. From the High Commissioner's most recent reports there seemed some prospect of peace in Jerusalem in view of the obvious wish of responsible members of all communities to respect it. The intervention of the United Nations Commission would, through Arab reaction, wreck this chance of peace. The only alternative would be to apply United Nations authority to the establishment of the international regime with adequate force to suppress opposition. It seemed unlikely that such force would be forthcoming, as, even if elements of the British Police Force were made available to the Governor under special arrangements on the termination of their contracts, this nuclear force would be inadequate without outside reinforcement. In any case, some interim regime would be necessary, as in accordance with the Plan of the United Nations

/ the

PUBLIC RECORD OFFICE										Reference:-		COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON	
1	2	3	4	5	6								
1						2					FO 371 / 68532		



the function of implementing the Jerusalem project lay with the Commission, who were not due to establish the regime until two months after the final withdrawal of British troops from Palestine, on the 1st October, 1948. The view of the Commission <sup>ex</sup> seemed to be that the Trusteeship Council had the limited function of preparing the statute and appointing a Governor to apply it when circumstances allowed. The Plan would be implemented under the supervisory authority of the Commission.

The only hope of avoiding chaos seemed to be the establishment of some authority not connected with the United Nations Plan of partition and of a nature which was obviously transitory. The suggestion had been made that the Lebanese might be asked to supply such an armed authority to preserve order in Jerusalem, in an area not necessarily the same as that envisaged by the United Nations but including all the Holy Places. This suggestion had already received a certain amount of encouragement from Foreign Office posts in the Middle East.

2. In the Colonial Office view it was open to the Trusteeship Council to appoint a Governor as soon as possible, and, with the concurrence of the Commission, send him to Jerusalem with a clear mandate to establish the international regime for the City as soon as British control was relinquished. It was felt that the Commission would be quite prepared to forego their supervisory authority if there were hope of part of the Plan, namely the international regime for Jerusalem, being /implemented

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	1	2			
Reference -					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



129

/ recruitment

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
		1				2			
Reference:-									
FO 371 / 68532									
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON									



130

It was agreed that Ministerial views would have to be obtained on this conflict of opinion. A policy would have to be evolved with great urgency as Sir Alan Burns might have to take a line on this issue at the Trusteeship Council shortly after the 9th February.

PUBLIC RECORD OFFICE									
1	2	3	4	5	6				
1				2					

*Reference:-*

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



128

E

E 2038 131

1948

PALESTINE

12 FEB 1948

Registry Number E 2038/4/31

TELEGRAM FROM

No.

11 K. 201

Dated

New York

Received in Registry

434

11 Feb

12 -

Press Release by Commission  
 states record copies of the press releases made by Commission,  
 but which have not been officially communicated to UN  
 201, was dealing with the continued employment of  
 Arab labor in Palestine. The other 11/11/48  
 to permit the Commission prior to completion of the mandate  
 it circulate four specific steps preparatory to the  
 formation of a new state in the proposed Jewish and  
 Arab States in Palestine.

Last Paper.

2018

(Minutes.)

H.B. 147  
12

References.

(Print.)

(How disposed of.)

8 Matheson, 80  
 Sherman 201 off

M13a

M04

Adams

AM

Feb 12

Comp. E. H. Warner General  
 Mar 8

(Action completed.)

(Initials)

E. H. Warner  
 1/14/48

[Signature]  
 1/14/48

Next Paper.

2039

30471 F.O.P.

PUBLIC RECORD OFFICE

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
 REPRODUCED PHOTOGRAPHICALLY WITH-  
 OUT PERMISSION OF THE PUBLIC  
 RECORD OFFICE, LONDON



PUBLIC RECORD OFFICE					
1	2	3	4	5	6
		1		2	

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



2. The second was issued on 7th February and deals with steps preparatory to the formation of armed militias which has already been covered in telegraphic correspondence. Text is as follows:

The United Nations Palestine Commission will formally request the British Government to permit the Commission prior to termination of the Mandate to undertake four specific steps preparatory to the formation of armed militia in the proposed Jewish and Arab States of Palestine. The four steps regarded by the Commission as "preparatory" are

- The Commission's decision to make a formal request respecting these four stages of preparatory work followed the submission of a report by Senator Vincente J. Francisco Philippine Commission Member who had engaged during the last several days in negotiations with representatives of the Mandatary Power on the question of the creation of armed militia. Senator Francisco reported that the British Government Representatives had indicated that they would require more specific information as to what the Commission meant by "preparatory" steps.

[Inds].

[Copy sent to Telegraph Section Colonial Office for retransmission to Jerusalem and copy sent to Middle East Secretariat].

V V V

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



129

E

E 2038 133

1948

PALESTINE

12 FEB 1948

Registry  
Number

TELEGRAM FROM

No.

Dated

Received  
in Registry

E2038/4/21

UK 201

New York

435

11, 7/6

12

Letter of Public Government Employees.  
After New York (434) (E2038/4/21) letter has been  
received from Committee meeting time of this statement  
of Policy re maintenance of services of employees of  
Public Govt. and regarding Public Govt. of Palestine all  
employees' the statement. and to have from them a  
declaration of their intention of staying or not in the  
service and for indicating preference for service in either  
Tomb or Arab State as of the life of Palestine in order  
to be in the Public Government Record.

Last Paper.

2038

References.

(Print.)

(How disposed of.)

8, Wetherian 60  
Sherman Sub Off

M-1.3a

M104

Admiral

901

Feb 12<sup>th</sup> on  
E2038

Tel. Geneva 298  
15. Mar

(Action  
completed.)

(Index.)

Next Paper.

(Minutes.)

In P.P. Geneva tel 148 21/2

Was this done from here? Presumably  
not, in which case we must ask New York

Communications Dept.

Yes see repetition form attached.

U.K. Delegation tel. NO. 435 was  
repeated to U.K. Delegation Geneva under  
FD. tel. NO. 229 of Feb 20th.

M2 Rof (E.R. Dept) for obs

Mr. Rof is in Paris. I have no  
witness why he did this. I imagine he got the  
number of the tel. wrong.

Mr. Rof to Geneva

12/3

15/3

15/3

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



E 2039 / 4 / 431

## REPRODUCTION OF TELEGRAMS

(1) TELEGRAM SECTION  
FOREIGN OFFICE.

Please repeat to the posts shown below telegrams No. 434 ~~435~~ <sup>stat</sup>  
from/to. Wk New York / F.O. dated 17 Feb 48

Ur. Del. Rivera No. 226 (Date) Feb 20

..... No.....

..... No. .... 12

*En clair.*

Code ..... (Dept.).....

Cypher (Date)..... 20 Feb 48.....

(2) DIVISION CONCERNED (FOR ARCHIVES).

PUBLIC RECORD OFFICE

### Reference:-

FO 371 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher/OTP

DEPARTMENTAL

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 435

11th February, 1948

D. 6.00 p.m. 11th February 1948

R. 12.34 a.m. 12th February 1948

IMMEDIATE

Addressed High Commissioner Jerusalem telegram No. 86 of 11th February repeated to Foreign Office for Colonial Office and Saving Washington.

SECRET

Following for Gurney from Fletcher Cooke.

[Begins]

My immediately preceding telegram.

A letter has just been received from the Commission repeating the terms of their statement of policy regarding the continuance in service of employees of the Palestine Administration and requesting that the Government of Palestine

(A) circulate to all employees of the Palestine Administration in Palestine the general statement of policy referred to above and

(B) secure from all Government employees a declaration of their intention to continue or not (repeat not) to continue in service after the termination of the Mandate indicating in the former case whether they prefer to serve in the Jewish or Arab State or in the city of Jerusalem or under the Joint Economic Board to be set up under the plan.

2. If you are prepared to issue a circular on these lines you will no doubt inform me of the response in due course. [Ends].

Foreign Office pass Immediate to Jerusalem as my telegram No. 86.

[Copies sent to Colonial Office for repetition to Jerusalem and for information].

uuuuu

135

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6

FO 371 / 68532

COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON



EN CHAIR.

2079 4 21

136

FILES.

FROM GENEVA TO FOREIGN OFFICE.

(From United Kingdom Delegation).

No. 148.

D. 3.15 p.m. 25rd February 1948.

21st February 1948. R. 5.32 p.m. 25rd February 1948.

Following for Eastern Department.

Why has United Kingdom Delegation New York  
to Jerusalem telegram No.86 of February 11th been  
repeated to me.

[Copy sent to Middle East Secretariat.]

.....

ES 111

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					





No. 2039/4/31

*Despatched*

*M.*

~~Address to UK Delegation, Geneva~~

kel. N<sup>o</sup> . . . . .

150

Your telegram N<sup>o</sup> 148

Following from Eastern Department:

Telegram was repeated to you

not on ~~the~~ our initiative and  
apparently by mistake. Please

forget it.

En Chris

Files

15/3

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

Reference: -

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE  
REPRODUCED PHOTOGRAPHICALLY WITH-  
OUT PERMISSION OF THE PUBLIC  
RECORD OFFICE, LONDON



En clair  
L2039/4/51

FILES DISTRIBUTION

138

FROM FOREIGN OFFICE TO GENEVA

(To United Kingdom Delegation)

No. 298.

D. 11.16 p.m. 15th March, 1948.

15th March, 1948.

Your telegram No.148.

Following from Eastern Department.

Telegram was repeated to you not on our initiative  
and apparently by mistake. Please forget it.

zzz

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



E

139

1948

PALESTINE

E 2043

12 FEB 1948

Registry  
Number

TELEGRAM FROM

No.

Dated

Received  
in Registry

E2043/4/31

U.K. Rd

New York

436

11 Feb

12 -

Public Information and Communication Facilities

Median has been advised by Commission with task of  
downing public information and communication facilities in  
Palestine. Attached list of further questions to be  
submitted together with all past comments.  
Because answer to many questions can be given in receipt  
of information from London, but others will require  
consultation with H.M.G. before information can be given.

Last Paper.

2039

References.

(Minutes.)

Awaiting an answer from Jerusalem  
Now dealt with

H.B. 16/3

(Print.)

(How disposed of.)

S. Hershman E.O.  
Hershman Sub Off.  
M.I.3a.  
M.O.4  
admits  
all  
Feb

(Action  
completed.)

(Index)

10/17/2  
20/1/48

Next Paper.

2052

30471 P.O.P

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



E 2043

12 FEB 1948

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP

DEPARTMENTAL

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 436

D. 8.26 p.m. 11th February, 1948

11th February, 1948.

R. 2.35 a.m. 12th February, 1948

IMMEDIATE  
SECRET

Addressed to High Commissioner Jerusalem telegram No. 87 of 11th February repeated for information to Foreign Office for Colonial Office and Saving Washington.

Following for Gurney from Fletcher Cooke.

[Begins].

Medina, the Belivian Vice Chairman of the Commission has been entrusted by the Commission with the task of discussing with us public information and communication facilities in Palestine.

2. He has just submitted a list of fourteen questions which are set out below with my comments after each question.

3. Questions are as follows:-

Question (1). Is the Mandatory Power removing or planning to remove, prior to the termination of the Mandate, the communications (transmitting receiving) facilities at Beitjara, including power equipment? If so is the Mandatory Power willing to postpone removal pending consultation with representatives of the Commission?

Comment. Presumably the equipment referred to at Beitjara is the property of His Majesty's Government and is being disposed of or removed like other War Department property. Please confirm whether this is so and indicate what reply should be given to the second part of the question.

Question (2) Does the Mandatory Power plan to remove or otherwise alter the status of the radio transmitters of the Palestine Administration at Ramala? Will the Mandatory Power guarantee the security of these transmitters

/until

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
Reference:-					
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



until the termination of the mandate?

Comment. Presumably the answer to the first part of this question is "no" and to the second part that every effort will be made prior to the date of the termination of the mandate to ensure the security of these transmitters.

Question (3). Will the Mandatory Power provide the Commission at once with circuit and traffic diagrams showing the inside and outside plant of Palestine Communications indicating what equipment is to be removed before or after the termination of the Mandate? This includes radio, telephone, telegraph, teleprinter, broadcasting repeater stations, primary power supply equipment, auxiliary power supply equipment and all other telecommunications equipment now in operation in Palestine?

Comment. You will no doubt furnish me with such information as may be appropriate.

question (4). What is the size of any security detachments which may now be protecting communication facilities of the Palestine Administration or the Mandate? If so, at what date will any such security detachments be withdrawn?

Comment. I am doubtful whether it would be advisable to give details of the security forces now protecting communication facilities but presumably some general information could be made available to the Commission at this point.

question (5). Will the Cable and Wireless Company continue to operate Palestine terminal equipment on a commercial basis for providing essential communications service between Jerusalem, London and New York? What volume of traffic is the company equipped to handle through its Palestine facilities? If Cable and Wireless continues to operate the terminal equipment in Palestine when will the direct circuit to New York already authorised be placed in service?

Comment. I have no (recent no) information on this point.

question (6). In the event the Commission decides that it will require a medium wave transmitter in the Jerusalem area would the Mandatory Power permit the work of construction and installation to proceed prior to the termination of the Mandate so that such facilities may be prepared for use at the time of the arrival of the Commission or immediately upon termination of the Mandate?

Question (7). Prior to the termination of the Mandate would the Mandatory power be willing to make available to the Commission an appropriate amount of time daily on Palestine broadcasting facilities?

/Comment

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH- OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					



142

Question (8). Will the Mandatory Power provide the Commission at the earliest possible moment a manning table indicating the nationality and functions of the personnel of the following units of the Palestine Administration:

Question (8). Will the Mandatory Power provide the Commission at the earliest possible moment a manning table indicating the nationality and functions of the personnel of the following units of the Palestine Administration:

- Question (9). What facilities and equipment does the Palestine Administration now possess in the following categories:

- Comment. You will no doubt furnish me with the necessary information.

Comment. You will no doubt furnish me with the necessary information.

**Comment.** I have already given the Commission's staff a brief indication of the system of censorship but should be grateful for answers to these questions. Presumably censorship of the local press will continue until the date of the termination of the Mandate.

**Comment.** I have already given the Commission's staff a brief indication of the system of censorship but should be grateful for answers to these questions. Presumably censorship of the local press will continue until the date of the termination of the Mandate.

/Comment

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
	1			2	

*Reference:-*

**FO 371 / 68532**

COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON



4.

Comment. I have explained that the Government printing press is one of the assets of the Government of Palestine but should be grateful for detailed answers to these questions.

Question (12). What is contemplated with respect to the teletype circuits not operated by the Public Information Office between Jerusalem and Tel Aviv and Jerusalem and Jaffa?

Question (13). Will the Mandatory Power permit the Commission to continue to use radio frequencies now employed by transmitters in Palestine until such time as other frequencies may be secured from the International Telecommunications Union?

Question (14). Does the Palestine Administration exercise any licensing function with respect to Radio Broadcasting Stations, newspapers, periodicals, motion picture distribution or printing plants?

Comment. Grateful for information to enable me to answer these questions.

4. I presume that I can give answers to Medina to questions (3), (5), (4), (6), (7), (8), (9), (10), (11), (12) and (14) on receipt of information from you but I take it that the answers to questions (1), (5) and (13) will require consultation with His Majesty's Government before I can give Medina any information on these points.

Foreign Office please pass to Jerusalem and to Colonial Office both Immediate.

Copies sent to Colonial Office for information and for repetition to Jerusalem.]

[Copy sent to U.S. Secretariat].

0000

PUBLIC RECORD OFFICE					
1	2	3	4	5	6
1	2	3	4	5	6
FO 371 / 68532					
COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON					